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JUNE 28, 1989

ALASKA OIL SPILL COMMISSION

LOCATION: CORDOVA

OIL SPILL COMMISSION MEMBERS

Walter B. Parker, Chairman

Esther C. Wunnicke, Vice-Chairman

Margaret J. Hayes

Michael J. Herz

John Sund

Timothy Wallis

Edward Wenk, Jr.

VOLUME II OF II

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MR. PARKER: We'll adjourn until 3:00.

(Off the record)

LUNCH

(On the record)

I was asked to restate the purpose MR. PARKER: of this Commission for those of you who weren't present at our opening. The purpose of the Commission which was established by the legislature and appointed by the Governor is to make recommendations in a report to them on January 8th, or by January 8th, on how to improve the transportation of crude oil and other petroleum products in the Marine and River Environment and also how to improve oil spill response and mitigation. And, in doing that we are expected to and will examine the past record including the recent history here in Prince William Sound and then proceed after examining that past record, which we are in the process of doing with you now. develop to the best of our ability what the state of the is in these various and what art areas possible improvements can be made and to proceed to some technical recommendations from that. And, also probably the most important part the task to up with of come some recommendations on changing the institutions, govern the transportation of oil and oil spill response

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and mitigation.

Our Commissioners are: my name is Walt Parker, I'm the Chairman. The Vice-Chairman is Esther Wunnicke, my far right, Ed Wenk, next to him, John Sund, Meg Hayes, Tim Wallis will be back shortly and will be sitting there. We took a very late lunch.

The next group that we are scheduled to talk with is the Spill Response Office. Anyone here from the Spill Response Office, yet?

MS TAYLOR: I'm Connie Taylor, Chair of Spill Office Response and we have number of presentations. First, I would like to introduce to you Erling Johanson, Mayor of Cordova, who's representative on the Committee and he'll make the first presentation.

MR. PARKER: Okay. Good afternoon, Mayor.

MR. JOHANSON: Chairman and the distinguished members of the Committee, it is a pleasure to have you in Cordova and on behalf of the City of Cordova we hope that your endeavors are fruitful and that the information that you find in Cordova is helpful to reaching your conclusions.

One of the things that comes first to my mind is that in the early hours of the 24th, there was talk around town in the streets that the tanker had wrecked

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over there on Bligh Reef. And one of the things that was a little difficult in our community was to confirm with reliable sources exactly what was going on. In particular the city of Cordova was unable to reach authorities at the Valdez or the Alyeska emergency lines in Valdez to get accurate information. There was no response.

One of the things that I found very helpful was a call received from Mayor Devons directly to myself in Valdez. His call brought to my attention the situation as he preceived it on behalf of his community and made it perfectly clear that it was a serious problem that we were facing and would affect both of our communities.

One of the things that was particularly different in this particular emergency is that the event itself was outside of the municipal boundaries of Cordova. of the municipal boundaries of Valdez and outside of the boundaries of Whittier. muncipal Outside the municipal boundaries of all our communities. So. in Cordova we ultimately called it an emergency situation even though the event itself was outside of the boundaries. And that was because of the effects of the accident on the lives and economy of the people of Cordova.

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The City Council was summoned together quickly in the evening where we discussed that the general issues and that we better mobilize locally to protect our interest and quantify where we were at at that particular time. And, also we felt that as a community, it was a fragile economy as we have based on the inshore fisheries of Prince William Sound, almost exclusively, that we were at one of the greatest risk of losing the most in terms of the community.

We, at that time, went to Valdez and around for a couple of days and came back to Cordova and gave a report in this room to a number of people gathered here on my perceptions. And one of the things that we found is that the community and associations in Cordova were one of the first to respond in terms of the oil containment and protection of the environment. And, also we are finding that the community of Cordova is in a leadership position in terms of identifying affects, social and economic in the communities. the things that we have found for example, are recent filings with Exxon for claims that included legal expenses, many of which are justified as Or rejected by them. And we were a little surprised at that, but what we found is that, I guess, it was the first time they had been faced with those sorts

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of claims and it was going to take a little time to negotiate it or help them understand better why they were justified.

One of the things that we have been concerned about is after the oil spill we anticipated that the herring fishery would be closed and it was. We anticipated that the unreal assurances of the clean up being done by September 15th, we anticipated those assurances were unreal. Many of these things have proven to be the case. And, what we are anticipating now and we hope we are wrong in, we don't want to have the similar thing repeated here that they had in France, where the responsible parties walked away from the local communities and the local governments and we want to be wrong in this case. We don't want that to happen here.

quickly done in Cordova What was we institutionalized our response to this event. of Cordova organized the Oil Spill Response Committee. You've met the chairman and you have many of the members The oil spill response disaster committee is here. composed of significant sectors of our community. production, fish catching, Chamber of Commerce, of and the Aqualculture businesses, City Cordova And we pulled those groups together in an Association. effort to identify problems and to disseminate

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mation. And, we've been working to deal with Exxon, the City of Cordova has, with the State and Federal Governments and have established an office dedicated to those jobs with a paid staff. Many of these actions would not have been necessary at all, but for the oil tanker crash, oil spill in the Sound.

We are finding that it is putting great stress on the lives of the people in the community and also exceeding our budgets to an extent we hadn't anticipated. We hadn't anticipated the event. But, we are all dedicated to insuring that Cordova gets taken care of. We...

And when they say show us in black and white there's a lot of grey area type things in the community that have to be taken care of as a result of this. And, one of my goals is to insure that those grey areas are taken care on behalf of Cordova.

Now, one of the things that we are finding is that the State of Alaska had set aside \$35.7 million dollars to take care of the State's interests in many of these matters. One of the things that continues to be very important to us is that there be direct grants to the communities and not just Title 29 Municipalities, but including the villages and other communities like that to help offset the impact and cover these unanticipated

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budget items. And we have been working to get that taken care of. It hasn't happened yet but I intend that it be taken care of.

And one of the things that is going to be important, I believe, is that there be a mechanism in place to assist the communities in staying tied together. Because that's one of the keys, I think, that, United. for example Cordova, Valdez, Kodiak, Kenai Borough, Shenega, Tatitlik, Port Graham, Port Lions. They all be dealt with in a uniform basis on those matters that are consistent throughout all our communities. And, that, I think, is one area where the state can take a lead in insuring that that is facilitated. Whether it is a matter of funding, whether it's a matter of staff assistance in certain areas. And, that seems to be a key.

MR. PARKER: Yeah. Oil Spill Coordinators
Office I think would, to my understanding, that was one
of the missions that was given to it. Is that your
understanding?

MR. JOHANSON: If that's the case I haven't seen the type of result that we fee that we need from that.

MR. PARKER: I think you -- Do you have a coordinator from that office that is here? Kathy, is it not?

MR. JOHANSON:

Yes.

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MR. PARKER: I think, I'll check on this, but I think at least in preception of the Governor and the Mini-Cabinet that office is reflected to carry that out and I'll certainly bring it up with them and either confirm that or point out to them that they need to take further steps. One or the other.

MR. JOHANSON: Mr. Chairman, a case in point is, for example, at our meeting in Valdez the other day, we passed out the Cordova financial report on what our office had been doing, and a couple of the Mayors identified "hey, where did you get the child care funds? Nobody told us that that was available?" And the background on that was in part it was from Emergency Services and in part from Exxon. But, the community should not have to be going at the state to try to seek out those funds in a situation like this. It should be presented, "what can you use?" That's a case in point and that sort of service in that particular case had not been recognized. That was Whittier, by the way, and one other community that I forget which it was.

That's one of the keys that would be uniform throughout all the communities so that we are not being split up just because we don't have as good a information resource or other staff assistance losing out. That

applies to Cordova, the villages or anybody.

Anything else?

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MR. PARKER: You remember the Governor brought up his proposal for a block grant and the speech he gave in Port Graham. You had any follow up on that as to what those were going to consist of. He and I have discussed it, but very tentatively, but, not to where I got any idea...

MR. JOHANSON: haven't details. Ι any seen There were no details presented at the Mayors meeting in They will be meeting July 6 Valdez yesterday. The Oil Mayors and possible some detail provided at that time.

Well, we will take it up with Bob MR. PARKER: and the Mini-Cabinet and the Governor at first contact. We will be meeting tomorrow in Anchorage so I will make that a priority item for Friday to bring this matter up and I will try to highlight it once again. We did the end of last week as a result of the Mayor's meeting and flood phone calls from affected communities about various problems that were occurring. We did talk to them about getting the Mini-Cabinet to move this up to a high priority item and start at least getting more public information out to the communities. Because it doesn't see that anything has come forward that I've seen.

want to see what we can do in Juneau in that regard.

MR. JOHANSON: Mr. Parker, one of the requests the Mayor's Group has made is that they be represented on by Mini-Cabinet by an individual. That request has been made more than once. And then as a minimum the DCRA representative Commissioner Hoffman be represented on the Mini-Cabinet. That has been made more than once and thus far none of those requests have been approved. And we feel there's probably a reason, but I'm not sure what it is besides internal politics.

But in terms of the impact on people, the people should be represented for those inputs and at a minimum the people -- DCRA representative might be a good representative there. We have found Commissioner Hoffman helpful in many regards.

MR. PARKER: Esther?

MS. WUNNICKE: Was Mr. Hoffman at your meeting in Valdez this week?

MR. JOHANSON: I had to leave at 1:00 yesterday, but I saw him stick his head in the door for a minute, but I didn't get a chance to speak with him. I don't know if he testified or spoke. But, in summary, the community should be receiving help from the state positively instead of having to go to the state and fight for assistance. Because these communities are not pre-

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MR. SUND: Mr. Mayor could your group of mayors put together any recommendations on proposed legislation that you may be running into in terms of these roadblocks in terms of people or the State being able to deal with this situation because of existing statutes or You regulations that are giving them a hard time. brought up one that all this event occured outside your boundaries, which brings up the little technical problem, can a community have an emergency that's outside it's own boundaries. You obviously just stepped through that hole and decided to do it. I don't know if that's a Title 29 problem or -- that runs into there. But, I mean, in terms of the state coming forward or you going to the state is there any statutory problems? Are they quoting anything to you that they would like to help you except we don't have the authority to do this type of arguments?

MR. JOHANSON: John, I can't identify any specific defects. That's not to imply that there isn't any.

MR. SUND: Well, you are not getting any help. So, it's either because they don't have authority to do it or they don't want to do or they don't have the capacity to do it, or the willingness to do it. For some reason it is not coming out and I'm just trying to track down why.

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MR. JOHANSON: One of the philosophies heard is that the \$37.5 million was intended by the State to be used to quanitify the State's problems. To establish the state's position and that sort of thing. We were under the impression that a portion of that was to come to the communities.

MR. SUND: Well. Ι think one of the qualifications was that you needed an AG's opinion certifying that money would be reimbursable from a third party, from Exxon. In order for that money to be So, it's really the 35 million is set us as a expensed. The State's going to spend it but pasture type thing. they are anticipating going collect it. So, I guess what I'm getting at, is there anything where the AG's come down and said "well, maybe some of these expenditures communties that the are looking for may not reimburseable". They are actual dollar outlays -- from I don't know. I'm just asking the question. Exxon.

MR. JOHANSON: It's a good question and I'll make note of that. One of the -- regardless of whether it is reimburseable by Exxon, the communities need to be reimbursed or assisted with those expenses.

MR. SUND: Yeah. When you budget for the year was it written at the time of the spill?

MR. JOHANSON: Our budget is 4.4 million and

1	it's proofed long before the spill. June.
2	MR. SUND: You know, I've a simplistic outlook
3	here, but any amount of money you spend over 4.4 billion
4	is an off-budge item
5	MR. JOHANSON: Million. Million.
6	MR. SUND: Million. You aren't up to that zero
7	yet?
8	MR. JOHANSON: No, sir. We are 4.4 million,
9	sir.
10	MR. SUND: You know, it's an off budget item
11	that starts getting trackable this is the primary
12	reason and it should be able to be made up by others than
13	the tax payers of the community.
1,4	MR. JOHANSON: That's one of the key points.
15	MR. PARKER: Ed?
16	MR. WENK: Thanks Mr. Chairman. Mr. Mayor, I
17	would like to ask a couple of pre-event questions. And,
18	I realize that this may date back to a time that may even
19	preceed your term in office and so and so on
20	MR. JOHANSON: I know others that are much
21	more qualified to respond.
22	MR. WENK: First question. This was asked
23	earlier today, but to just bring it into focus of other
23	questions, you were aware I'll ask the question
25	this way: I assume you were aware of some kind of a

Contingency Plan being in place prior to the event?

MR. JOHANSON: Yes.

MR. WENK: Did you ever see it?

MR. JOHANSON: It's nothing that I was actively involved in to any extent whatsoever. I presume somebody is taking care of that.

MR. WENK: Well, were you ever consulted in it's being prepared or updated?

MR. JOHANSON: Not that I am aware of.

MR. WENK: Okay. Did anyone in an official capacity be aware of the fact that the plan itself was degraded?

MR. JOHANSON: We would have to check in the City's official records, but not that I am aware of.

MR. WENK: It is obvious that it wasn't the capability was gone when the emergency occurred and I just wondered whether, just incidentially, anybody had been aware of that degrading.

Completely different question. There's a puzzle that everybody is trying to unravel as to why the tanker was on the course it was. And, there is some commentary that ships occasionally go on the inside of that Bligh Reef booyie. Is this a practice known to you and have you ever heard any of your fishermen ever talk about seeing a tanker do that?

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MR. JOHANSON: I am only aware of what I've read in the newspaper. Some people expressed surprised before they left. But, am not qualified to speak on that exact.....

MR. PARKER: Do you know anybody here that would -- I mean, would I be right that the fishermen in this community are really the ones that would be able to answer that better than anybody else?

MR. JOHANSON: Yeah. This is the community that has the greatest experience and ability of discussing those types of matters.

MR. PARKER: Any easy way to get that information?

MR. JOHANSON: Well, there are representatives here including CDFU on our committee and in the community that you can speak to on those type of matters, I presume.

MR. PARKER: Okay. Anyone else? Well, I can't make any promises, but the administration -- you know, Mayor, all I can say is that I will bring this matter up with them again and see what they have done since my last conversations with them on Friday. See what is developing with them and urge them at a minimum to get, you know, information out on where they are progressing in this particular area. Because since the Governor made

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a statement at Port Graham about community grants, well, I'm sure that there is a high degree of anticipation in all the communities about exactly what that means.

MR. JOHANSON: Well, the Governor came through Cordova during the early days of the event on more than one occasion and many of the people here were under the insurance that the state was going to be pro-active in assisting in the communities as a result of his comments. And, personally, at this point, it doesn't seem it's being implemented or implemented as efficiently and affectively as it should be.

MR. PARKER: Meg?

That makes me wonder, and I'm not MS. HAYES: sure I can pose this question properly. But, we've heard quite a bit in the last three days about the inadequacies of the support that's been -- and the system that's been lulled in supporting. At the same time we have been hearing about the great deal of money and work and effort that's gone into damage assessment, particularly wildlife But most of that seems to be aimed at assessment. liability questions with an eye on court cases and things Cordova is a community that at least in my like that. mind is one of them in the Sound that is the most affected in both of those areas. You have a long history as a community being concerned about the

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water quality and fisheries response. And, I guess I'm interested in the observations you might have about the relative spending patterns in those two areas.

idea has occurred to me that An interests, the national press, the national environmental groups, the national newspapers are much more concerned about pictures of sea otters dressed in oil, if you will, in contrast to the communities and how they have been And, I'm wondering if some of the decisions affected. that have been made have been made with an eye towards the national press rather than the true affect or the immediate affect of the spill.

MR. JOHANSON: In terms of overlooking some of the people problems, I think that there has been some of the people problems have been overlooked. For some reason a lot of the focus aims towards the animals and so But, the people problem is an extremely critical on. have to in component we get taken care of the communities.

For example, when we go to Jeff Bush in the early days and say where are the economist to help us assess some of this local damage that we have incurred, this town was ground zero in terms of economic damage from this oil spill in the early days. Remember? Herring was shut down. Herring seining was closed. Herring gillnet-

 ting was closed. All those were closed. That's what jump starts Cordova in the spring and they were all closed. So, when it was requested -- the economic development division, where are the people to come and help us with this right now, we don't have a number of staff economist here in Cordova, and so forth and so on, especially that are experienced in this kind of thing, still nobody's come.

In terms of other people problems. City Council meets in this room. Three or four weeks ago a lady sitting right here crying who's going to help her. Who's gonna come help her in her specific native problems? Why doesn't anybody care about her? Where are the counselors for example? Where are the people? Does Hank Hodge in DCRA in Anchorage have people? Does mental health have people that run a circuit through the communities and identify leadership or key people that have to keep a straight head and just debrief them once and a while.

You know that Richard Gist (ph) made a big difference in many of these communities when he came through. There is still a lot of stress and tension and a lot of the people problems, unfortunately, seems to have been overlooked to this point.

MR. PARKER: I'll try to follow up on that Richard Gist visit for the benefit -- how did he make a

difference?

MR. JOHANSON: We were, as a community, totally immersed in the crisis response. We as a community were facing what seemed to be a huge obstacle with apparently nobody listening. He had -- from the outside, been involved in those things before, had seen those kinds of things, so he could come in, study the situation and explain what was happening. And then when it was put in perspective to many of these people, then it made more sense. You see? You see the point? He had experience in that sort of catastrophic situation. Prepared a text and sent it out and many of those papers went out on the ground and so on. I don't know where.....

MR. PARKER: ...who he was?

MR. JOHANSON: I don't know who's idea it was, but it seemed to make a difference in many areas.

MR. PARKER: Who sent him out here?

MR. JOHANSON: I don't know who it was, but he came through the State of Alaska. One of the State offices.

UNIDENTIFIED SPEAKER: The office of Human Services sent him out through DES.

MR. PARKER: Okay, thank you.

MR. JOHANSON: We found Joe Barber and his group to be very helpful, too. Responsive.

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. 25 MR. PARKER: There was some initial help from the state which seems to stopped somewhere along the lines, I gather.

MR. JOHANSON: There are certain actions in some things in the early days that stick out in my mind as being helpful, but he came in that regard, but still nobody from economic development came. Then we get the word that Exxon is not willing to fund economic damage assessment programs, right?

MR. PARKER: Uh-huh.

But, still we have to do that MR. JOHANSON: from day one, but then the state is saying 'well, Exxon is not going to reimburse it, we are not going to advance it'. That's a problem, you see, because we have to take care of those studies for our community to insure that we are indemnified for the longer term with pood information. Does that answer...?

MR. SUND: Mr. Chairman, I find it kind of interesting that Exxon would not help fund an economic assessment program unless they've made a determination that there's no liability or not potential liability on their behalf. Yesterday we heard a presentation from a science advisor, Mr. Mackey, that they are undertaking 17 scientific programs in the Sound from water quality to pink salmon. And their primary purpose for doing those

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studies was to prepare for litigation and to prepare the data base for the litigation they anticipate to involved in. And, if it wasn't basically for that litigation they wouldn't be undertaking those studies. So, there's probably a link here somewhere and that's why I was getting to the statutory basis. And, I think it came in the discussions in Valdez with the Amocco people that -- in that judgment there, that lawsuit that came out of Amocco, the judge said there was no liability for damages to communities. And so there's some precedent there that I would guess that all the Exxon people bring all the lawyers to the table with them. I know they've been thinking about this. That they have made a determination that there is no -- or small chance of liability. And, it gets back to my question, where do you see in the statutory law any impediments to get into the type of relief you are asking. It may be that there's no liability. That there may be a statutory prohibition on liability by third party people here. that may be why you are not seeing any help. And, that gets back to why the state isn't springing loose some of this 35 million, because maybe the AGs made determination there's no ability to recover it. And, so I just want to go -- it's kind of a full circle argument, but on of our purposes here is to propose legislation,

John McMullen. He's the representative of the committee of the Aquaculture (ph)Corporation of Prince William Sound.

MR. PARKER: Okay. Let me say, Mr. McMullen, one of the things that's been a big surprise to me in this is being reacquainted with the scope of what you've had underway down here the last few years.

MR. MCMULLEN: It's a very positive community in accepting the role of aquaculture and it is a pleasure to join the group and be a part of it.

My name is John McMullen, as stated, I am a representative on the committee and represent Prince William Sound Aquaculture Corporation, which I will refer to as PSWAC as everyone else does around here.

(*(On this map I just handed out, you can find five salmon hatcheries scattered around Prince William Sound. The one up at Valdez is owned by Valdez Fisheries Development Association. Going counterclockwise, you come to the Cannery Creek Hatchery, which is one of our hatcheries. And the next one over is Esther Hatchery, which is a PSWAC hatchery. And then down to Main Bay Hatchery, which is Alaska Department of Fish and Game Sockeye Salmon Hatchery. And then down to the hatchery which we will be talking most about today, and that is the PSWAC hatchery at Port San Juan.

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I have drawn some arrows in the center of the map indicating the general direction of oil spill and the flow of oil carried by prevailing currents in the Sound. The direction of the spill was away from the Valdez Hatchery, the Cannery Creek Hatchery and although we thought it was going to threaten the Esther Hatchery, the oil didn't actually come inshore there. So, the only two hatcheries in the Sound that actually were oiled, was Main Bay, Fish and Game Hatchery there and our hatchery down at Port San Juan.

After the Exxon Valdez grounded on March 24th our organization was informed of that by Marilyn Leland of the Cordova District Fishermen United, whom we shared an office with at that time. There was no general strong alarm and the only information we had was there was a spill and there seemed to be a problem up there some But, then as information came in the next couple place. of days, we realized the extent of the spill and our hatchery people deployed a little bit of boom we had around our facilities. They deployed around our floating net pans and the bays by the hatcheries. At that time there were about a 675 man juvenile salmon in these five hatcheries that were about ready to be put to sea. summer we expected a return of about 30 million hatchery salmon, which if that will occur along with the natural

production, will make this by far the largest salmon year in Prince William Sound ever.

You may have heard of the zero tolerance policy. That was agreed between Fish and Game and DEC that if beaches are oil in an area, there'll be no commercial fishing there and if salmon are found to be oiled in the fisheries or nets are found to be oiled, the fishing will be discontinued there until the fisheries are reexamined.

Well, the area in southwest Prince William Sound vicinity of our Port San Juan hatchery was heavily hit by oil, so the fishery has been closed there for the year. This also caused us to change our operational plans for cost recovery. We were going to recover fish for sales at our Cannery Creek Hatchery and our Esther Hatchery. It was a trade off and because the fishermen couldn't fish in the southwest part of the Sound, we agreed to conduct our entire cost recovery program at Port San Juan and allow the fishermen to have the excess fish, those being not needed for brood stock, at our Esther and Cannery Creek Hatcheries.

Shortly after CDFU, Cordova District Fishermen United, informed us of the oil spill, they began organizing their fishermen and soon there were fishing boats on the way to the hatcheries. The City of Cordova and PSWAC arranged for an advance of \$200,000 to PSWAC to

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pay for upfront expenses on painting oil booms getting them out to the hatcheries. Our procurement people searched nationwide and in Norway for material and had it flown in over a period of several One boom is used at Port San Juan came from Norway along with a factory representative who actually installed it and deployed it at that site.

And, by March 29th there was 10,000 feet of harbor boom deployed at Saw Mill Bay, and the second, and two booms deployed in front of our Esther Hatchery. Northeast side of Prince William Sound. We hired Spill Tech, which is an oil boom consultant, to deploy these booms and maintain them for us and they are still on the payroll doing just that.

On March 30th we still needed material for three more booms and during this time there was oil in and around Evans (ph) Island, Saw Mill Bay and people were working on cleaning that up. Exxon boats were in the area as well as DEC. At that time the motor vessel Bartlett in Aurora State Ferries (ph) came to the scene with clean up crews who pitched in to preserve the hatchery status.

> MR. PARKER: They were over at.....

MR. MCMULLEN: They were down at Saw Mill Bay It's a hatchery that was being at Port San Juan.

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threatened the most.

On April 5th heavy oil surrounded Saw Mill Bay and the Department of Environmental Conservation was on the scene as they had been coordinating the clean up efforts outside the bay.

Then we got word that the large deflection boom which was needed in the entrance of the bay, was on it's way by fishing boat from Cordova. This boom was the first boom that was obtained by Exxon from the Navy in California and sent out to us. When it arrived it didn't have any anchors or cables and so it was not deployable. At which time our staff ordered 3,000, let's see, I think it was 4 or 6 3,000 pound anchors out of Seattle with all the cable and shaft and everything and had it brought up by charter jet. Alaska Airlines brought it up and the fishing boats brought it to Fort San Juan, which time the Coast Guard Cutter Ironwood set the anchors and deployed the boom. Along with the fishing vessel Mel, which since that time has done a very good job. Coast Guard Cutter Ironwood was to be commended. It just did a marvelous job for us out there.

About this time our President, Bruce Susimotto (ph) went over to Valdez to speak with Exxon people about some advance money for oil related expenses. Senators Crutool and Semansky (ph) accompanied him and at that

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time one of the managers over there pledged \$1 million to be placed into our account. Since then that pot has grown as we bill them for the added expense that we accrue.

The oil reflection boom, the first part of it, that I have already talked about, was deployed on April 9, which was 15 days after the days the spill. During that time the National Marine of Fish and Service, University of Alaska, were performing biological surveys in Prince William Sound and MFS was doing water quality studies at Saw Mill Bay to determine if the water was safe to release salmon into. U of A was doing studies to determine if we were going to have an adequate (inaudible) in boom also for help release strategies.

On April 12th 3100 feet of oil deflection boom was put in place by the bookie tender Ironwood and that set the outer deflection boom at Saw Mill Bay which is the first line of defense for us and it served as that since.

The following day the Nordam boom arrived from Norway and became our second line of defense at Port San Juan and it is still in place there being tended. Since that date, the boom systems at both of our affected hatcheries remain in place, our consultants remain on our payroll, and Exxon boats, and our chartered boats are

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still working the area picking up pop wheat and cleaning the oil spills which come through the booms and into Saw Mill Bay. We've got to keep this area clean because if it does get soiled, it's very -- it could be likely that the sale of 6 million pink salmon for cost recovery this spring could be discontinued and they'd just die unused in the Bay.

Lately I have been working with the Interagency Shoreline Clean Up Committee which advises the Coast Guard and Exxon as to which beaches should be cleaned by priority and the schedule of timing for that cleaning. We've been able to input our recommendations which are intended to protect the hatcheries at a time when our fish will be arriving, when fish sales will be taking place, or when our brood stock will be collecting. asked for susation of all activities in the areas of our hatcheries between the dates of July 15th and September Their window was originally substantially narrower 7. than that and I believe they have responded to that. indication is they have. I don't have that in writing, but the latest meeting when I was over to Valdez Monday, we were talking about that wider window of protection for the hatcheries, which I find satisfying. Also, Exxon is going to put in some added boom at Fort San Juan to protect the hatchery when they are actually beach clean-

ing an island, just outside the Bay, and they think that there's a very high chance that oil could move in towards Port San Juan at that time. So, we are getting some extra protection now, we are being listened to and as far as our recommendations on beach cleaning, I think we have a lot better communications going than we had earlier in the year.

So that's about our status right at this time.

MR. PARKER: Okay. The Interagency Shoreline Cleaning Committee. Is that the one that meets on Wednesday or Friday?

MR. MCMULLEN: Monday, Wednesday and Fridays.

MR. PARKER: Monday, Wednesday and Friday. Is that in Valdez always?

MR. MCMULLEN: Always in Valdez.

MR. PARKER: Who is chairing that now?

MR. MCMULLEN: Joyce Christoffersen.

MR. SUND: Mr. Chairman, I just have a question on the cost recovery issue. When you first mentioned it I had the first question of how do you keep your cost recovery fish from being oiled, and I assume you are trying to do that through adequate booming. Any discussions taking that you -- you are going to have to harvest and do something else with them. You can't let them all die in the Bay. Maybe you can. I'm not sure I

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want to be around when they expire.

We have been very vocal in our MR. MCMULLEN: dealings with Exxon about maintaining those boom systems Earlier they did want to take the Navy boom away. The outer deflection boom, which is really a boom doing most of the work there. And they brought down some consultants, they, Exxon, to look at our situation. flew over to Fort San Juan with them and their consultants recommended leaving the booms in. Now we are going to fortify them instead of remove them. So, that's working good.

MR. SUND: So, what's the downside -- if you can't get those fish to the market in adequate quality, Exxon will pick up the difference.

MR. MCMULLEN: That's what they'll be asked to do. Presently, of course, there are class action suits in progress. PSWAC is attempting to negotiate -- has chosen to negotiate it's claims with Exxon and that is in progress.

MR. SUND: Well, but you've made an agreement with the fishermen to let them fish on your cost recovery fish at Cannery Creek and Esther. So, I mean you're trading off. You kind of left the hatchery hanging here. The corporation anyway in the sense that you've put all your eggs in the Port San Juan basket. Right now is

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John and I used work together and we had a lot of dealings when we were putting these non-profits together, he was on the other side of the table most of the time when I was representing the Southern regions.

MR. PARKER: Connie?

MS. TAYLOR: Next, I'd like to introduce Ken Roemhildt. He's the processor representative on our committee.

MR. ROEMHILDT: I've just got a couple of quick comments that I didn't deal with this morning. One of the things that we have been working with, excuse me,....

Ken Roemhildt, I work for North Pacific Processors and I'm on the Oil Spill Response Committee.

One of the things that the community has been dealing with since very shortly after the oil spill started was the labor problem. We discussed a little portion of that this morning. But, I would like to discuss some things that are happening -- have happened later on. Another example of Exxon saying "well, that doesn't fit into our plans right now, folks, we're sorry about that". My cannery in particular, we had about 40 or 50 people working at the time of the spill and obviously Exxon and VECO came in paying very high wages and that's what resulted in that 50 or 75 of our crew

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However, the people that did stay and work for us felt they were doing the honorable thing. We had taken

care of them in the past and they felt it was right to stay at our plant and continue working for us.

that normally comes to work for us not coming to work.

a month or month and a half ago, people who had not

chosen to do that were walking back into town with checks

that were equal to maybe a season's wages for the average

cannery worker. So, we've got a problem. We've got discontent in our crew and in a lot of other areas in

town they are feeling that they did the right and

honorable thing staying with us, but now they are trying

to figure out how they are going to make ends meet in a

competitive situation where everything is doubled.

start at \$6.00 an hour. VECO started at \$16.69.

a tough situation there.

So, everything that seems to be happening, even though there are some honest attempts to make things better, seems to be working against the people who didn't quit their jobs and go out and work on the oil spill.

Now we've had a lot of problems with finding enough bodies just to do our work, but we also have a serious problem in what happens a little further down the line with crews that are no longer happy with their current job because it appears to them that they did

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right and ended up paying a very big price for that.

Exxon is talking about helping by bringing in Paying airfare. We talked a little bit about crews. that with Mr. Cambronera (ph) this morning. That's going to make the problem worse. The rest of the people had to pay their own way back into town and out again this winter if they want to go on vacation. They are talking about reversing bunkhouse charges for people who stay. That's fine for those people. But, again, it makes the local people, or the people that have stuck with us, look like everybody's taking care of the other person and not taking care of them.

We have another major problem, normally the type of people that I can anticipate that are going to come in are going to be the normal type of crews that you hire that work a couple of three weeks then part of them wonder off. We have set things up so that we're not in a position to retrain people in the middle of the season. We spend an awful lot of time making sure the people we hire want to stay the season, will stay the season. As a matter of fact, the last couple of years we've had less than 5% of our crew quit during the season. So, we are no longer — well, we no longer have that item in mind and no longer are we really capable of doing that, because we've lost enough people already that we are

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going to be training... We've got a certain slot allowed in our work schedule to train people as the But beyond that we are going to have a season starts. real problem with that. It seems like pretty basically everything we are doing is costing us more money. unfortunately a lot of that stuff is going to be very hard to document in dollars and cents. At least with any sort of a reasonable cost to us as far as documentation There are just so many things pretty near goes. everywhere we turn something is costing us more. From tenders to crew, you know, what we have to do to house more people, feed more people, all of those things are certainly out of the area of the normal operation.

That's basically all I have at this time.

MR. PARKER: Have you in any of your dealings with either Exxon or VECO got any indication as to why they chose to almost tripe the going wage rate?

MR. ROEMHILDT: No, I haven't got any answer to that question, nor have I gotten any sort of straight answer as to how we solve our problem when it comes to competing with those wages. I do not feel it's fair to expect people to stay in my plant to do what's right by me and Cordova's community and Cordova's fishermen, and yet earn half to one-third of what the people who took off right away and worked on the spill. You know, how do

you answer that question?

UNIDENTIFIED SPEAKER: The reason I was given as to why the \$16.69 as a wage rate, I was told by D.J.(inaudible) the Exxon liaison in Cordova, that that wage was negotiated at the time of the construction of the pipeline. And it was in the contract, clean up workers, that that would be the wage pay.

MR. ROEMHILDT: That's fine. It doesn't help me at all.

MR. PARKER: That's very strange. Because the industry has not been particularly noted for -- in recent years.....

MR. SUND: Those agreements -- Mr. Chairman, I guess maybe I ramble a little bit, you know, it almost seems the paradox of all this, you are probably better off not processing this year and taking your last three year average profits and claiming Exxon. That's the simple way out of it. It doesn't help anybody, but -- is any discussion talked about letting you just match the \$16.69 and take your average wage differential for the last year and Exxon picking up the difference?

MR. ROEMHILDT: Are you going to talk about, Connie? Okay, yeah. We've got a lot of stuff....

MR. SUND: I mean that's a simple way out. That's a fair way out. They can just pay that for every-

body in town for a while and then everybody gets the same amount of money. I don't see it happening, but....

MR. ROEMHILDT: We have suggested that. Going back to you earlier comment. North Pacific Processors sells label product. We don't' sell to private label. And so we are not in a position to say that we can lose a season's pack. Because once that shelf space is gone, it costs lots of money to get it back.

MR. SUND: Yeah, I understand.

MS. WUNNICKE: That was free legal advice.

MR. SUND: It's worth what you paid for it.

MR. ROEMHILDT: There are very practical matters to what we decide to do. We have talked long and hard about a proposal to pay bonuses to people who stayed on a monthly basis. We've talked about proposals to raise the wage to this level and then subtract some of the benefits the people get in town. None of those got anywhere at all.

MR. SUND: Your problem in the fish business is that you are competing in a world market. You are competing against my plant and on the scale we are a much smaller plant than you are. But, you are competing against Bristol Bay and the Aleutian Islands and all of Southeast Alaska who do not have these problems and who have different -- you know, we have a \$6.00/hr. starting

wage rate. Your wages go up \$2 or \$3 an hour, you're not gonna pass it on. There's nobody to past that onto. You have to eat it. I'm not going to get into legal theories of claims, but you've been around long enough that your records and accounting should show what your average wage rate per pound or per case of product produced is and give you some basis for trying to figure out what happened to you this year. But, it doesn't make up for the inefficiencies of training new crew and stuff.

MR. ROEMHILDT: It also doesn't guarantee that they are going to honor the claim either.

MR. SUND: Oh, I'm sure their not. I mean, you didn't bring your lawyer to the table with you. I mean, that's one advantage of being in Cordova. I haven't seen one person testify with their lawyer at their side yet. Yesterday in Valdez, I think the Coast Guard was the only one who didn't bring their lawyer with them and they had two Captains with them. So, anyway, thank you very much for your comments. Sorry, I don't have a solution.

MR. ROEMHILDT: Thank you.

MR. PARKER: Thank you.

MS. TAYLOR: I am Connie Taylor and I am Chair of the Cordova Oil Spill Disaster Response Committee and we would like to thank you for serving on the Alaska Oil Spill Commission and for coming to Cordova and hearing

our story.

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First I would like to tell you a little bit about our committee. The City of Cordova set up a committee almost immediately after the spill of representative groups in the community. Processors, fishermen, the Aquaculture (ph) Corporation, the business community and we are just recently, with an ordinance change, adding a person from the native community and a member at large to serve on the committee. The committee serves as an advisory body to the City Council and we initially met daily for at least two hours. We have now dropped down to two days a week, about 2 hours a meeting.

So, we can hear concerns of the community and give people a place to come when they do have a concern. We've had people come to us with concerns about hiring practices, about boat rotation, about boat cleaning, the pop weed problem in the Sound. A number of those kinds of issues. Child care's been another issue we've heard a So people have had a place to come and lot about. express their concerns in the community and hopefully get some response. Not always the response they wanted, but at least they've felt they have a place to come and talk about their concerns. And, they feel like that's one of the things that's been beneficial in the community. They've had some place to go where there was someone to

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The committee has just recently established some formal goals and they were approved by the Council at its last meeting. I would like -- you were given a copy of the goals by me this morning and I would like to go over a few of them with you in terms of some of the things I feel the committee served its important purpose.

The first goal we have is the healing process in Cordova and restore Cordova's moral. And a related goal to that is maintaining the contract to publish the Cordova Fact Sheet and maintain a public information center and recovery efforts. One of the things that was immediately a problem in Cordova was lack information and a lack of accurate information. been publishing a Fact Sheet on an almost daily basis. It is distributed by bulk mail to every post office box So, people do have copies of the holder in the town. fishing reports that are coming out, stories about They have some piece of information so meetings in town. they can make some decisions for themselves. Have an understanding of the things that are affecting their lives so broadly.

Another goal is to help insure the restoration of the Sound and work with the industry and government to lesson the risk of future oil spills. And to provide for

a workable response in the event that another spill occurs. I think that's another important goal in terms of people's perception of their futures. Of course, that's one of the things that everybody feels is at risk. What's going to happen next year? Is my son going to be able to fish? How's life going to be for me in the future? And giving people the opportunity to participate in the planning for things that would prevent a future oil spill or in the event one does occur, have a better response in terms of the clean up and in terms of how things take place in town. It gives people another opportunity to maintain their mental stability in the situation.

Another goal we have is to prioritize, coordinate planning into work to obtain funding for community improvements to strengthen Cordova's economy and lessen the risk of economic damage for future oil spills. Cordova's sort of a one horse town. We are all fishermen here, or we directly relate to the fishing industry in some way. And Exxon has recognized this as a unit community and they are considering all businesses as primary claimants. And I think that just underlines how a unique community we are. But, I think that's a dangerous situation when you think of future oil spills as something that affects the fishing industry in the

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future. And one of the things that we are all looking at here is to expand our economic base so that we have something else going on during the year that we aren't wholly dependent upon a fishing industry.

So that's essentially what the committee has been working on and I'm also President of the Cordova Chamber of Commerce and I have a few remarks to make to you as President of the Chamber of Commerce as well.

The Chamber's function, of course, in a community is to work to support the businesses in the community and that's one of the things the Chamber first undertook to Was to help provide some guidelines, what kind of information the businesses need to have together in terms of filing claims. We started contacting Exxon and negotiating with them far as recognized Cordova as businesses were unique. Of course, the initial reaction of Exxon was Cordova's not even near the spill -- we don't even recognize Cordova at all. I think everybody say the ad that was run nation wide that apologized to Valdez and the rest of Alaska in that -- they printed that in Cordova's paper -- they changed the words, but.... At any rate, that's one of the things we first started. And the way we worked with Exxon is we had some officials come here, we took them around to different businesses and they actually met privately with the busi-

iness owner, looked at the business owners books and got a true feeling of our important fishing is to every business here. And that was people like the medical clinic, laundromats -- businesses that you wouldn't ordinarily thing would be affected by an oil spill, and yet were able to show that they were dramatically affected.

And as a result of that Exxon did recognize the business as primary claimants. That's been very important for the businesses here. I believe some 19 business claims have been settled. Initially the plan was to provide an immediate 25% advance against future settlements, but the settlements actually had been processed for the most parts so quickly that business had been able to accept a full settlement and keep going.

They initially set up a two month period, March and April for claims and they have now extended that and they are dealing with claims from March, April, May and June. And one of the interesting things that they have agreed to do is that if a business doesn't file it's claim till the end of the year and overall the year was equal to their prior years, but they had the lost during March and April, you'll still be able to collect the lost for those two months, even though overall the year was as well as expected. I think Exxon has reasonably fair in

terms of dealing with the business community here once they recognized the effect the oil spill had upon us.

MR. PARKER: (inaudible)many communities. Very strong complaints of slow pay to vendors. Did that every occur here? Did you ever go through that kind of period here?

MS. TAYLOR: We have gone through that kind of period here and that is one of the things that is a concern and needs to be looked at in terms of future spills. I think it's understandable when you look at what happened. Why they were slow on paying. But that still created a significant cash crunch to those local businesses.

MR. SUND: Connie, could you have a comment on why the each individual business is being treated as a direct party claimant or a direct injured party and Exxon chose not to deal with the City? Why the distinction?

MS. TAYLOR: I don't know anything for a fact from anyone. The only guess I could make is that there might be an assumption that if the fishermen are taking care of and are made "whole" and the business community is made whole, that perhaps there wouldn't be any lost to the City.

MR. SUND: The City could exerts it's tax in jurisdiction over those people and recoup any extra money

it had to expend?

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MR. TAYLOR:

As I understand it, it is being

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reimbursed for additional expenses relating specifically

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to the spill. It seems all the communities are being

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reimbursed for additional police forces, any boom

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materials they've spent.

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I agree that the City's not been recognized to

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the degree that they want to be recognized in terms of assurance of being compensated for any losses.

MR. SUND: Well, I think business communities should be directly concerned about that because I'm sure the city has to balance it's books at some point and the ultimate solverty of the city is it's taxing

everybody here individually benefited from the spill in terms of high wages being paid on the spill, or being compensated for losses in their business. And, yet

jurisdiction, which will come back on top of the property

tax owners, which is ultimately not fair, because not

everybody would be required to pay equally through a tax to reimburse the community for it's losses. So, I think

it's very important that the third party, the cause of

the injury here, Exxon, have to pay the individual claims

whether they are city or personal or business related or

there's going to be some very unhappy people around

Cordova.

MS. TAYLOR: I don't mean to imply that the business community isn't concerned about it. At least, my perspective is that the issue is still under negotiation and isn't resolved. But, I think it's very important that the city be compensated for any losses it does experience. And in terms of the future, I think it needs assurance that it will continue to be compensated if losses occur in future years.

MR. SUND: Thank you, Mr. Chairman.

MS. TAYLOR: A number of items still concern the local businesses and of course, as well as the City, are concerned about future years. What happens if there are no salmon next year or the year after? The herring runs, the salmon runs, of course, your -- it's something that is affected for years in the future and no way to predict until the year occurs. And right now, other than general statements, there's no firm policy that yes we will be here next year if there are no salmon runs. That's one concern.

Some other concerns of the businesses are businesses that had bank loans canceled as a result of the spill or lost an opportunity to sell their business. We had two businesses that I am particularly aware of here in Cordova, the owners are close to retirement and were hoping to sell out this year or next year. And, the

value of their business is now questioned. So, there are some concern in those areas that the Chamber is still negotiating with Exxon.

Another concern is the businesses that may have lost contract. For example, a builder may have had a house contract canceled. Those things are still unsettled, still in negotiation, but still unsettled. And, it creates specific areas of concern for the business when they are affected.

MR. PARKER: (inaudible)...some people are having problems getting loans because the banks feel the economy here isn't justified?

MS. TAYLOR: The one loan that I've heard quite a bit of talk about publicly, is for the tank farm for the oil supplier. He evidently had some tanks brought in and had a loan to install the tanks and my understanding his loan was canceled after the spill. That's the only specific event that I know of that is public information, but there may be others.

MR. PARKER: Okay.

MS. TAYLOR: Some of the things I think there's not an answer to yet, but I think there are things that you as a Commission should look at in the future in terms of how to relate to a future spill. Some of the things that were done initially to attempt to mitigate the dam-

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ages on a community, and yet seem to have caused a whole series of other damages. And, you heard Mr. Roemhildt speak as to some of those.

One of the reasons they came in, as I understand it, and hired local help, paid high wages, was the theory that if the workers were making lots of money, the money would filter through the economy and everybody would be well again. Instead it has created total disruption. Ken said, there's people in his plant didn't go and make the big wages and then there's some people who are now coming back with lots of money. So, it's created a major distortion in terms of who has money and who didn't have And, who stayed and who went. There's friction money. entirely through the community. I believe the intent was good in that they wanted to make everybody well by getting the money distributed through the economy. But, somehow it seems to have backfired and I think that's something that needs to be looked at in retrospect when we're a little further from the issue. Right now it's a hot enough issue, it's hard to get a perspective. Sometimes I think, right now, we are too close to the forest to see what's really going on it. But, that's one of the things that's been a problem.

Local purchasing is another thing that sounded good initially. Great. So, we don't have any herring

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season, the businesses are not making the sales they normally anticipate making, so VECO came in and started buying from all the businesses. So, instead, for example, buying rain gear from the manufacturer, they bought from five or six or a dozen local businesses throughout the community. When you magnify that over all the items that are being purchased for the spill, all of a sudden you have a huge paperwork backlog and they can't get the checks out on time. And, then we had, as you said, vendors weren't paid on a regular basis as expected and there's a cash crunch.

Another result of that is when the local fishermen come in now and want to buy gear in town, all of a sudden there's nothing in town for their nets, raincoats are gone. It's all been purchased by VECO and there's merchandise available for local folks. no Another area of contention. Another issue that relates to that as far as Exxon is concerned, is if they had gone straight to the manufacturer and bought 12,000 raincoats, they would have got them at a much better price, than if they bought them here locally and paid sales tax on them.

And I don't know which is the right way to go or which is the better way to go. And, I don't thing those answers are available, yet. And, I think it's the kind of thing that needs to be studied. So, then if future

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spills, hopefully it don't ever happen, or any disaster essentially, what's the right thing to do? Come in and pay high wages? Or should you match the existing wages in a town and not disrupt things? Should you buy from merchants or should you go straight manufacturer? And, I think those are areas that just need a lot more further exploration so that hopefully when....

MR. SUND: It's hard to have a disaster and not disrupt anything.

But, the question is MS. TAYLOR: That's true. how to create the least additional disruption. And, in terms of Cordova I think some of the things that have happened that have created a great deal of additional disruption and -- disruption is going to continue into the future. We essentially have, let's say, one family where they all went out and worked on the spill, they've got lots more funds than the family, as Ken says, stayed and did their duty to the job they had. On one side the kids will go to college, on the other side maybe they I mean, who knows where the total ramifications won't. of some of these things are? But, on a long term basis, I think they are worth looking at.

I don't understand a lot about it, but I gather that there are standard disaster policies that are

people now maybe looking retro, saying 'maybe I made a

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bad decision'. But, I mean, in the beginning was there a lot of choices. They hired this person and not that person?

In the beginning, of course, there MS. TAYLOR: was total havoc. It certainly seems apparent that some people went because they were a friend of so and so. this person got hired because he knew the right name to And, things went on that weren't fair and I think call. that, even if the intent was good, when you have hundreds of people being hired overnight inequities occur. Ι don't know how to address that other than I think it's one of the things that happens in the world. I think the intent was not to have it happen, but I think definitely did happen. There are people that wanted to go out and didn't go out. Other people went out and didn't like it when they got there. The only fair way you could have done it was put everyone in a hat and pull their name.

MR. SUND: Well, that might be one of the things you have to put in some type of planning process if you are going to do a local hire type issue. Or have some in your contingency plan of how people are selected. Fair is only in the perception of the mind of whatever is done is fair.

MS. TAYLOR: That's right.

winners. Even those who may have large bank accounts at the moment. So.

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MS. TAYLOR: That's correct. I think in some ways there are no winners in this solution.

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Someone tried to tell me once that rich people are very unhappy. I've always wanted to try

Don't believe it.

I have one more thing I would like Sort of personal level. One of my views as far as healing the communities, I think people need to be able to make their own decisions. And, a lot of the things we hear going on right now, or at least I seem to hear alot, is let's have Exxon make this decision for us or let's have the state make this decision for us. I think that kind of thing is detrimental to the mental health of the people in the community here. people in Cordova need to have the information, accurate information, and then they need to be encouraged or even pushed to make decisions for themselves and then accept the responsibility for those decisions. And, I think that's where emotional healing will come to people, through making decisions. Thank you.

MR. PARKER: Thank you. Anyone have any further questions? Thank you, Connie.

MS. TAYLOR: Maybe I should just address one thing that Ken brought up and that was wage subsidies. And the Chamber has been making proposals to Exxon on

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wage subsidies. Consistently their response has been 'no we do not want to pay wage subsidies'. Some of the things that they talk about in relationship to that are, of course, if they pay wage subsidies in Cordova, Valdez is going to want wage subsidies. Pretty soon Anchorage is going to want wage subsidies. And I think they are afraid of inflating the whole wage structure throughout And, while that's happening to some degree the state. it's not beginning to happen to the degree that if they brought everybody in Cordova up to \$16.69, it would Another problem with wage subsidies, if you happen. brought everybody up to \$16.69 there are already people who would normally be making more than that. So, essentially you would have to bring everybody up proportionately if you aren't going to distort the overall economy even further. If you have a supervisor already making \$17.00 an hour for supervising a crew at \$10.00 an hour people and you bring them up to the other level you are going to have to move the supervisor up, too.

MR. WENK: Mr. Chairman, time for one quickie?

MR. PARKER: Alright.

MR. WENK: Coming to the point you made at the very end about not just a healing process being facilitated by citizen participation, but the wisdom be-

try to get back again. So, for those of you who are run-

1 ning the fishing organizations, in town and not actually 2 did out fishing, I appreciate.... We have that 3 consideration in mind and we tried to work around it. 4 won't happen again. 5 MR. PARKER: Yes. 6 John MR. MCMULLEN: Mr. Chairman, McMullen, 7 again from PSWAC, although the oil spill response plan is 8 being written or worked on now by Alyeska it's not being 9 dealt with directly through the Committee -- members of 10 the committee like myself are dealing with them 11 develop plans for individual hatcheries. Where we will have materials on site, storage buildings and plan to 12 deploy those materials should this occur again. So, we 13 14 are working on it as individuals. Okay. 15 MR. PARKER: Thank you. MR. MCMULLEN: One other thing. I will gave 16 you a name before as Joyce Christofferson and that's 17 Sharon. 18 MR. PARKER: Sharon. Okay. 19 MR. MCMULLEN: Thank you. 20 The Chairman would note that the MR. PARKER: 21 choice was -- we were going to come before the 4th of 22 We simply couldn't arrive on the day we were July. 23 guaranteed there would be a closure. One does have to 23

admit that this is not a normal season.

and Technology Institute, which I am a Board Member.

First of all, your commission has a lot of hard work in front in it. And I really applaud you for it and I'm sure that I envy you for it, either. But, in order to fix the situation we have to involve the right people. It reminds me of Alice in Wonderland where the March Hare was going to fix the Mad Hatters watch with butter. And, of course, when it didn't work he said 'it was such good butter, too. I just can't understand it'. And, so we've got to use the right tools and the right people to fix the situation. And, I'm certainly not one of those. We do have experts around the world that can be called upon.

But, I would like to offer some suggestions. First of all the vessel traffic system needs to go through a very thorough external audit. And that's done not by the U.S. Coast Guard, not by DEC, not by probably many of the people in this room, but by people who had nothing to gain or lose by what they say. I suggest the Port Directors from some of the largest ports in the world, such as Rotter Dam, South Hampton, England, places like this. People who know how to operate a port.

This external audit, this is something I would really recommend the Commission recommend to the -- I don't know exactly who would establish it. I'd be glad to help you with it.

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MR. PARKER: (inaudible)...transportation... (inaudible)...to insure the audit was done. I wouldn't let him pick the auditor, but.....

MR. STEINER: I agree. I agree. And Secretary Skinner has been very cooperative in most of this. It should include the adequacy of radar coverage, navigational aides, communications, protocols, navigation equipment, maintenance policies, the best equipment in the world isn't worth a darn if it's not maintained and kept up to date. Day/night transit restrictions, vessel speed limitations and things like this.

The most important thing -- after the spill I went -- I've been in contact with Solum Voe (ph) Scotland for about four or five years. I went over and visited the terminal in Scotland and chatted with them about how they do it. And the most important thing there that differs from here is that they have trained, certified pilots operating the ports. It's not a farm kid from Iowa who's never even seen a boat before sitting front of a radar screen trying to assess the difficulty of the situation or whether the boat is where it's suppose to be. And that's a very easy correction to be made. Train certified pilots. Right into the operation of the ports.

There's some gadetry that's available. Trans-

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ponders on each vessel. There's more sophisticated radar systems with automatic radar position aides that actually dial in the traffic separation scheme. Sets an alarm if the target vessel is outside of those things. Very, very simple, it's not star wars technology that exist. And, it's used in many other places.

Secondly, shipping standards need to be reviewed. Very thoroughly by people such as the Society of Naval Architects and Marine Engineers. I don't know, Ed, you might even be a member, I'm not sure. But, also the And, you've all heard American Bureau of Shipping. probably about the substandard fleet that comes in and Some percentage, we don't know how much, out of here. but probably 10 to 20% of the boats that come in and out of here probably shouldn't come in and out of here with hazardous cargo.

> Convenience vessels or...? MR. PARKER:

By and large, I believe they are MR. STEINER: mostly limited to the Amarada Hess Line ships. They go -- they sail to the Virgin Islands and I am not aware of any others, but there might be. We need to involve the tanker skippers in this sort of process. The shipping standards need to go to the vessel integrity. and pumping systems, deck arrangements, tank cleaning and just everything to make sure it's worthy of hauling haz-

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the original Valdez simulation and they were happy that we did it afterwards. At least they said they were, but I -- something needs to be done here, there's no doubt about that.

MR. STEINER: I think we need to involve the Coast Guard in these discussions and we plan to within the next two weeks to set up a meeting. But, specifically on the vessel traffic system, but with some tanker skippers as well. That's the kind of form I think we can really make some headway on.

Next, Contingency Planning, you've heard about that. I would just like to make a comment that the redone Contingency Plan, the interoperating plan right now, the plan that basically BP is putting together for Alyeska is by far in a way at least an order of magnitude better than any in the world that I have looked at. It is truly a remarkable piece of work and they have involved local people around the state. They are making They are on a very tight deadline. every attempt to. They have to have it to the state by August 1st. don't think that's any fault of theirs. They are doing what they can and doing an excellent job at it.

I think in other places of the nation, as we've just learned, people probably need to throw away their contingency plan as we've just done and start another

 one. And I suggest the BP people to do it.

There's many things to be considered in that. You've got it in your little flyer that I sent you here. Liability and compensation has to be thought through very, very clearly ahead of time. There's a number of bills in Congress addressing those.

MR. SUND: Just a flash on this. This is the second time the BP people have come up. I think Mark mentioned working on this plan. Does British Petroleum Shipping Company have a contingency plan? Exxon Shipping had one. I mean, is this contingency plan that's going in now fashioned after their own internal....

MR. STEINER: Mark would be a much better answerer of that than I would, but I think this plan is a very, very new concept. By having the escort response vessels along with the outbound tankers. It's never been done before to my knowledge. Mark?

So, liability and compensation, I think we need to consider the possibility of having no strict liability limit. There's a bill I just heard about in Congress to do just that. If there has to be a limit maybe it should be considered to be \$1 billion as opposed to the current \$100 million or the proposed \$500 million.

MR. SUND: Mr. Chairman, again if you are going to be speaking with the Coast Guard, you'd talk to Admir-

actually operate the terminal. It's a revolutionary concept in American capitalism, but the British somehow live with it. What it does, it defuses a lot of conflict before it happens. And, also it informs the public and the public informs the oil industry that way. They have a Solum Voe oil spill advisory committee advising their Coast Guard, their Shetland Towing, all these different components, go through their equipment and things like that. It's all in there.

The public process in this whole thing was an utter failure. And, there's enough blame to go around for everybody. I think DEC deserves some, the Coast Guard deserves some, EPA deserves some, Alyeska and Exxon doesn't even rank up there in the highest in my opinion. You know, we did a lot better with Exxon than we would have done with many oil companies. Personal opinion.

I guess the last two things, one, real quickly, sort of a broader, more global issue, and that's of a national energy policy. We are not fixing anything here unless we stop this increased consumption of oil. And it's easy to do. We can do it. We have the technology to double automobile gas mileage, increase the energy efficiency of homes and office buildings, lights in office buildings. It exist and all we need is a NASA scale project to do it. We can do it.

The other thing is this issue of corporate responsibility. Both to the citizens and to the environment. And, we need to establish a group, I think, of some, probably some legal people. I don't know who they would be. Association for corporate responsibility and such that actually sit down and do a systematic analysis of how to motivate corporate America to be as responsible as they absolutely possibly can. There are very easy ways, I think, of doing it.

Jail terms have been talked about. I'm not necessarily a fan of them. But, things like an internal ombudsman appointed to the corporations. Thank you.

MR. PARKER: With regard to that, one of your colleagues in the University, Harry Badder (ph), who taught Natural Resources at the University in Fairbanks has pulled together a group of environmental lawyers to study just that as an independent effort having no formal tie to what we are about here and you might want to get in contact with Harry and discuss it.

MR. STEINER: It's our program that's funding that. The Sea Grant Program.

MR. PARKER: That's right it is.

MR. STEINER: It's a remarkable effort and I really applaud my boss for putting that together. Some of the finest environmental lawyers in the country.

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Autonomus Research Institution. The idea has been around for many years. Largely to provide logistical support, bunks, boats, and labs and office space, library and things like that for visiting researchers which we have stream of every year here. Mainly working on the Delta and in th Sound. The oil spill, of course, gave a little urgency and a little bit of leverage for us to create such an institute. We are looking at two lines of funding right now. One is the Steven Bill which establishes what he's calling an Oil Spill Institute to do some hard core technology development 16 which I think we've agreed with the University of Alaska 17 and the Institute to make that a program within the 18 Prince William Sound Science and Technology Institute. 19 And, I think Stevens is bought off on that.

Technology Institute does exist.

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has

The second thing I want to talk about very

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There is a facility

Non-profit

Recovery

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quickly is just that Prince William Sound Science and

incorporated

The other source of funding we are looking at -and that would be \$5 million the first year, \$2 million from the TAPS fund, each additional year is operating money and that's much more solid than most Congressional money, because the TAPS fund when it goes down, more money goes comes in and it goes back up. So, it's a lot

MR. SUND:

....booms or skimmers or recovery

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type equipment.

MR. STEINER: You know the thing with booms and skimmers, mechanical recovery, there's only so much that can be done with it. And, that's why prevention should be 95% of all of our efforts, I think. And mechanical recovery, the boom experts and skimmer experts will tell you that there's probably some things that you could do technologically with them to make them more efficient, but not a heck of a lot. The other two areas that do deserve some work are dispersants and ignition. And,

Mr. Chairman, I was just wondering, MR. SUND: that your answer to the Chairman your primary focus is on mitigation or damage measurements and yet your real thesis here is on prevention.

> MR. STEINER: Alright.

So, you've skipped prevention, you've MR. SUND: skipped clean up and gone to damage assessment as your primary objective.

It's not the primary objective. MR. STEINER: As I was trying to say before, the institute idea No. has been around for probably six or seven years to be a basic scientific research organization.

The spill came along, gave us some leverage and some public support. And, when Senator Steven came

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through town we talked with him and he was verv interested in the concept. When it got written up in his Bill, it gave out as an Oil Spill Recovery Institute. The stuff needs to be done. The work needs to be done. The problem is we don't want to duplicate what industry is doing all over the world. And, there's a number of industry research centers doing just that all over the world and they are very well funded directly from the oil industry. For us to try to do that kind of work here, I think is a little ridiculous. First point, a lot of people here don't want oil spill recovery work to be done here. Research to be done here, because to do work on it you spill oil. And I think we've had it with spilled oil.

So, there are existing facilities -- we get the money, we can contract it out to these existing facilities and the people who know how to do the work. So, I do think the work needs to be done. But, a lot of it needs to be done in prevention. The double hull concept and whatever. Double bottoms, reduced tankers lengths needs to be looked at. And, we've talked to a few people about contracting out a study on that, even though some people are very certain that it would solve something other people say it would have sunk the Valdez.

Anyway, we do intend to do some of that research.

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congenial way. I want to focus on one of your points on corporate responsibility which I know you are tip toeing around, because it is such a tough one to get ahold of. It's been a matter of academic study for a long time. The compartmentation of minds here is very strict because there is such a thing in the literature in the corporate I think that the literature will also reveal culture. that the corporate culture is a factor in how organization responds to a crisis including oil spill. And, I wonder if you want to comment on the software counterpart to the hardware of rapid response. counterpart being personnel, organization behavior, not just the corporate culture in the limited sense, but the corporate culture in the sense that culture leaks beyond it's own boundaries and can have an influence on the entire process. Some of the things we've heard here today suggest to me that Cordova is currently participating in some of the corporate culture. Any comment?

MR. STEINER: Very just a very quick one. That is that people in Cordova have long been under the impression that primarily Alyeska has been an inpenatrable fortress. We have talked with them for the past four or five years and largely because of one high

rate oil shipper from Virginia who got upset because he

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thought he had some water in his oil, they were shipping oil out of here, and he went to Alyeska and said 'I want some money for it' and they say 'get lost' and he said, 'okay, here I come'. His name is Chuck Hammel (ph). And he has cost them many, many millions of dollars since he got on his horse. Why the public process didn't function there I'm not sure.

The only thing I can say really about corporate culture is that I think corporations which are just composed of people like we are become complacent. And, there's also this bottom line dollar figure, which they are driven by their stock, stockholders, and most of them vote by proxy anyway, such as Exxon's 80% by proxy, they control themselves. Now, there's a way of changing that that might be something -- I mean that strikes at the heart of America, and I realize Thomas Jefferson, which should be dead for saying that -- but, I'm thinking there might be some constructive creative solutions to doing something like that. I think the big thing is corporations have a bottom line of money and to be quite honest with you, I think some oil companies have just -people say well oil companies are complacent, they don't really expect an oil spill. They expect oil spills. They just know its a cost of duty. This one is going to be a slightly costly one for them, but, you know, pro

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rated over the life of the pipeline and whatever, I really am pleased, though, that they have sat up and taken notice here. The contingency plan developed here is truly remarkable and BP really desires a lot of credit for it.

I'm not sure if that answers your question, but it probably takes a better mind than mine is right now.....

MR. WENK: And it takes a little more time than we have here.

MR. PARKER: Don't lecture in organizational theory, you don't want to get -- describe too much to corporations other than sometimes, especially large ones, get so bound up with their own internal doings that the external world.....

(Tape change - no overlap)

...hundreds of thousands of shares of MR. SUND: So, I think that's where you are going to see the change in corporate responsibility coming from and it's honest-to-God right down to the bottom line pocketbook. But, it's the the individual individual way stockholders are not going to affect Exxon. Individual people do affect the management structure of their Which then can again influence the large pension fund. corporations. And I think that's where you are going to

1	see it in the next decade - where the next changes are
2	gonna come.
3	MR. PARKER: Any further questions?
4	MS. WUNNICKE: No, sir. We don't have the
5	time.
6	MR. PARKER: Yeah, thank you, Rick. We'll be
7	talking to you.
8	MR. STEINER: We'll see you again.
9	MR. PARKER: Now, we will reopen public
10	testimony. Anyone who has not been heard from today wish
11	to speak to us?
12	MS. BIRD: I don't really have that much to
13	say to you. Nancy Bird is my name for the record. But,
14	I didn't prepare anything. I would like to submit
15	something in writing to you at some time and think it
16	would be good at this point, maybe, since nobody has
17	jumped up to say anything to you more, to maybe have you
18	tell us what your time line is on what kind of a report
19	you are going to do. And, I know that from talking to
20	Meg that you've had some discussions about various
21	issues, and you may not really know what you are going to
22	focus on at this point.
23	Ed said earlier that you had some immediate
23	things and I would be curious as to what those are or
25	what kind of things you are looking at.

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We have a statutory responsibility MR. PARKER: to have a report in January 8th. We will probably put off writing the final draft of that to the last minute so that we can spend as much time analyzing and accumulating information, but we certainly will have to start writing sometime in November on the assumption that, you know, too many people have Christmas plans. December is always a half month for getting work done. So, we are going to be working on our work program tomorrow and hope to have a draft of our preliminary work program. And, I stress preliminary because it will be a fluid document that we develop as we go. Have that available for circulation to all concerned as soon as we can pull it together after tomorrow.

MR. SUND: Mr. Chairman, I'd just follow up -this is our second meeting, set of meetings, but I think
the Chairman is correct in those of us that have been
involved in reports to get something out by the middle of
January, we basically have to have out draft done by the
end of November for circulation in December and printing.
But, we have planned as a group to try to meet at least
roughly every three weeks. And it looks like -- used to
be we are talking two and three day meetings, but this
one stretched to four and the Chairman mumbled to me
something about a five day meeting in my ear a while

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And, we are going to give it our best shot that we can in six months. But, the long term following through is going to have to be all of you. And, that's in a sense a responsibility that you and the other people in the State of Alaska have to insure that what the recommendations that we come forward are tested, battered through public discussion, and are implemented. And, I quess I just feel again strongly that we would want to come back for some kind of reaction to the docu-

ments that we put out and the information that we gather, but it's ultimately the follow through that's gonna have to be done at the public level.

MS. BIRD: I think that answers sufficiently, unless you have anything. Maybe there's somebody else that wants to tell you something.

MR. WENK: Well, I'm not sure. I have some comment. Is there time?

MR. PARKER: Sure.

MR. WENK: First of all, I agree with everything you've heard from colleagues here. I just want to add one or two points and this won't be new to you, but let me give you another person's perspective.

First of all, the Exxon Valdez is a global event. It is not just Prince William Sound. I've been a student of this sort of phenomenal where technology which is so important in our current culture, sabotages us as well as itself and I can't think of a recent American event of this severity that stayed in the news as long as was as global in its heighting sensitivity to the challenge that we have ahead of living in a technological world. What is challenged really are our values and you people have brought this out in testimony. There are some basic conflicts here which are not going to be easily resolved.

I believe this Commission has a potential of ris-

ing above itself in a way, because of that challenge. And, I don't see this as a perfunctory report that's going to come out. I think it's going to raise some hard issues that are going to make people think. I think it's going to be tough and hard hitting and I want to give an And, I'm sort of tipping my hand in terms of example. something that will come up on the agenda tomorrow, but since you may not be there. I'm sorry that Rick isn't But, on this question of corporate responsibility and now I use the term corporate responsibility to apply to the Coast Guard and DEC and so on as well. gotten into a habit in this country of protecting top management by a number of underlings usually attended by lawyers, and no disrespect to any lawyers present. But, the person seldom who's in charge is very held responsible. Our corporate laws somehow make it very easy for the top people not to be responsible. you are not responsible it is very easy to not pay any I believe this Commission is going to be determined very soon and holding hearing in which we enlight and I hope we don't have to use the power of subpoena, Mr. Chairman, but invite the very top people of the organizations that are involved. And I mean the president of corporations and the commandant of the Coast Guard and the Secretary of Transportation. And even

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And I could point out-of-head of

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MS. HAYES:

when we are suppose to exist.

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this Commission's (inaudible) so that we can make more comments? How do we do that?

MR. PARKER: Well, I think probably by maintaining close contact with the Mayor and the Oil Spill Response Committee. And, with Kathy. Kathy will be here -- her organization and ours have about the same life span. So, she'll be here.

MR. SUND: If I may just comment, Mr. Chairman, that the effective date this Commission, of we effectively start, I think, on this coming Saturday. Whenever July 1st is. We are ahead of our own starting dated. So.

MR. PARKER: Yeah.

MS. WUNNICKE: Mr. Chairman, I would like to say, though, and to further expand on our procedures. Because of the brief nature of the Commission and because of so much of liability, it's going to be handled in the Courts, it's unrealistic to expect this Commission to assign liability. Just as it is unrealistic to expect us to assess damages. We are not going to be in business, even long enough, to look at some of the damages that remain to be assessed from this event. So, we are in the position of trying to get the facts from which we can make our determinations of what went wrong. And, then make our recommendations to prevent those things from

happening in the future and should they happen in the future to respond to them as quickly as possible and to mitigate their affects.

So, there are some sidelines to this open ended mandate.

MR. PARKER: Anyone else wish to.....

MS. HODSON: Thank you, Mr. Chairman, Commissioners. My name is Marsha Hodson and I soon am to be leaving Cordova and will be going to Anchorage to work with the oil spill coordinator for the Alaska Center for the Environment. Last week I was part of the group that met with the environmental groups here and CDFU and helped coordinate that event and as a result of that week end, we have addressed specific issues and we will be sending a report to you.

Also, I would like to offer my services to you or anyone at the Center for the Environment or anyone in the environmental community. Because if you do need any papers, position papers, you need any documentation, any foot work we would be happy to provide that service to you. I know where to find you and I have deadlines myself as the 8th of July, and that may be a little bit optimistic, but we have addressed many of the issues that you've heard from Marilyn and from Jerry and from Rick Steiner today. You've already heard some of the various

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concerns that we have, but we will be documenting them again, and you will be hearing them again. Thanks a lot.

MR. PARKER: Thank you, Marsha. Any questions? We did get your initial documentation and read it with great care. So, keep producing them.

MS. HODSON: Thank you very much.

MR. PARKER: Anyone else?

UNIDENTIFIED SPEAKER: I guess not.

MS. THOMAS: Well, I could say one thing. It's easy for a corporation like Exxon....

MR. SUND:get on the mike here.

JoAnn Thomas and my daughters and I MS. THOMAS: So we are directly involved. Our season was setnet. closed May 19th and we started negotiations in April with Exxon to come to some kind of a beach clean up. That is, our 30 permit holders. But, we are such a tiny organization. We've never made progress. They have always agreed that we would clean our beaches. the area, you know, east Shammie (ph) the area where we fish and probably the area where we also own cabins. But, we never specified that. Because when their first guidelines came down, it said that the affected fishermen would be put to work. And that they had a little priority list of local residents, people with permits and it was in a descending order. And, again I say that they

I didn't come prepared to speak today and I'm glad that you were able to hear that even so late and your plane is so quick. Thank you.

MR. PARKER: Thank you.

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MS. ADKINS: I would like to say one thing in rebuttal here. I know you are in a hurry. One of the

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things that came to mind -- Marla Adkins again, was that my architect was in Seattle bringing back a vessel and while we are in the middle of this clean up and they are saying they need vessels, I found that they were lame on vessels, laying off vessels, several weeks ago, and at same time they were bringing vessels the Louisiana, who he ran into in Ketchikan and didn't have Alaska maps on board. These fellows were going to work in the Prince William Sound waters and didn't' know these They had never been here. One day one of the boats was cleaning up a spill, Exxon said stop, we have This crew had worked for several hours change of shift. to contain this spill, they said let go of the oil. the crews said no. Thank you.

MR. PARKER: Thank you. Is there anyone else?

MS. HAYES: James, could you come forward please and stop being coy?

MR. BRADY: My name is James Brady. I'm the area management biologist here for the Department of Fish and Game. And I don't have a prepared statement for you. I appreciate that you are here and I have the confidence in my colleagues here and in the people I work with in Cordova, expressing many of my concerns and I have a lot of other things that are demanding my attention right now, so I really couldn't invest the time

to prepare a statement for you today. But, I do understand that there was some questions that arose earlier that I might address. I'd be happy to do that, if you would like.

MS. HAYES: Mr. Chairman?

MR. PARKER: You weren't around when I was on the Board eighteen or nineteen years ago. Things change. I mean, I always expect district biologist to stay where they are forever.

MR. BRADY: Well, Ralph Pertal (ph) is still in town. You might know him.

MR. PARKER: Well, I'll be darn.

MS. HAYES: Mr. Chairman, James, one of the questions that was raised this morning was about Fish and Game intervening on behalf of the animal rescue squads. With Fish and Wildlife Service and Exxon. And it was explained that in truth apparently the authority is with Fish and Wildlife Service and not Fish and Game. Do you have any observations about the animal rescue squads or anything like that that you would like to share with us?

MR. BRADY: No, I really couldn't, you know, I don't feel like I could comment on that. I haven't been directly involved in the animal rescue group that has developed here other than the early days of the oil spill and I mean the first three or four days. Beyond that,

lot of my time towards. I usually have about 12 hours of

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I want to especially thank Kathy for all her help and point out that if you need to contact us she's as good a person to start with as any until we can get our phone number established in Anchorage. She has my number and other numbers that can be put in contact with in the immediate future and hopefully we will have a telephone hooked up by the first of the week.

Do any of my fellow Commissioners wish to say goodbye in any fashion?

MR. WENK:: Goodbye in any fashion.

MS. BIRD: Could I just say one thing?

MR. PARKER: Yes, maam.

MS. BIRD: Nancy Bird again for the record. To your asking James about wildlife, one of the things that I want to address in the letter, actually more my husband would want to address, he worked on the Wildlife Rescue fleet on one of the otter boats for three weeks, and I think that some of the U.S. Fish and Wildlife concerns about otters being picked up that aren't badly enough oiled in the stress involved being worse and so on, has some legitimacy. Ι know some of frustrations with some what he was told one day and then the next day it would be changed. And so on. But, I know I was also upset by some of the stories that I heard of some of the bird rescue people going out and chasing

birds for over two hours and to me the fact that a bird could survive two hours and still not be caught is an indication that maybe the bird isn't badly enough oiled to deal with it. So, for the future, I think that there is some legitimacy to needing a certain amount of training and not volunteers desperately wanting to do something, but that can also do more damage than good.

MR. PARKER: Thank you.

We are going to adjourn in Cordova and begin again in Anchorage at 9:00 tomorrow morning.

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