

LAWS OF ALASKA

1998

Source SCS_CSHB_393(FIN) Chapter No. 104

AN ACT

Relating to contracts with the state establishing payments in lieu of other taxes by a qualified sponsor or qualified sponsor group for projects to develop stranded gas resources in the state; providing for the inclusion in the contracts of terms making certain adjustments regarding royalty value and the timing and notice of the state's right to take royalty in kind or in value from projects to develop stranded gas resources in the state; relating to the effect of the contracts on municipal taxation; and providing for an effective date.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

THE ACT FOLLOWS ON PAGE 1

Approved by the Governor: June 17, 1998 Actual Effective Date: June 18, 1998

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 providing for the inclusion in the contracts of terms making certain adjustments regarding
 royalty value and the timing and notice of the state's right to take royalty in kind or in value
 from projects to develop stranded gas resources in the state; relating to the effect of the
 contracts on municipal taxation; and providing for an effective date.

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* Section 1. FINDINGS. The legislature finds that

9 (1) a vast quantity of gas in Alaska is stranded from commercial development
10 because of the cost associated with providing access to markets for that gas; on the North
11 Slope alone, between the Colville and Canning Rivers, approximately 35 trillion cubic feet of
12 discovered gas resources are stranded in this way;

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(2) because of the high cost of providing access to markets for North Slope
 gas, exploration efforts there have historically focused on oil; if the infrastructure needed to
 provide market access for North Slope gas were economically available, it is possible that new
 gas exploration efforts would be initiated that could lead to the discovery and development
 of significantly greater gas resources than have been discovered so far;

6 (3) maintaining production operations, whether for oil, gas, or both, enhances7 the opportunities for oil and gas exploration and development on the North Slope;

8 (4) large areas of the state, encompassing a number of geologic provinces and
9 basins, do not have oil and gas production and still remain largely unexplored for oil and gas;
10 exploration for gas in some of these areas might be facilitated if infrastructure were
11 economically available to provide access for the gas to markets;

(5) Alaskans may desire a portion of the gas from a transportation project for
in-state uses; however, it is unlikely that markets will develop within the state that would need
more than a relatively small proportion of the volume of stranded gas already discovered on
the North Slope; therefore, the primary need for gas infrastructure for approximately the next
decade will be to provide access to markets outside the state;

17 (6) currently the principal mode anticipated for stranded North Slope gas to
18 access markets outside the state is a gas pipeline to an ice-free Alaska port where the gas
19 would be turned into liquefied natural gas and exported using specially designed marine
20 tankers;

(7) the size of the capital expenditure needed to get North Slope gas to market
by way of a liquefied natural gas project requires long-term contracts for gas on the order of
14,000,000 metric tons a year of liquefied natural gas; to be successful, a North Slope
liquefied natural gas project needs to reach this full annual volume in not more than six years
from the commencement of commercial operations;

26 (8) for a North Slope liquefied natural gas project to become economically
27 viable and competitive, the estimated costs of constructing such a project must be reduced
28 significantly; reducing the financial risk associated with the project would also improve the
29 project's chances of becoming economically viable and competitive;

30 (9) the state has contracted an extensive financial analysis of the31 commercialization of North Slope gas; this analysis, performed by a recognized expert in

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1 petroleum economics. Dr. Pedro Van Meurs, indicates that changes in the local, state, and 2 federal tax structure may be necessary to make commercialization of North Slope gas 3 resources economically viable;

4 (10) although the state can do little now to reduce expected construction costs. 5 the state can reduce some of the financial risk associated with a North Slope liquefied natural 6 gas project or other stranded gas development projects by specifying with as much certainty 7 as possible the state taxes and royalties that would apply to such a project throughout its life:

8 (11) the state could improve the economics and competitiveness of a stranded 9 gas development project by adjusting the timing of the state's receipt of its share of the 10 economic rent of the project; the present fiscal regime is front-end loaded, which means that 11 the state and local governments take a significant part of their shares of the economic rent of 12 a project early in the life of the project, even before the project starts to generate an income 13 stream; the state and local governments could improve the economics of a stranded gas 14 development project by taking more of their shares of the economic rent of a project later in 15 the life of the project:

16 (12) the state's present fiscal regime, as it would apply to a stranded gas 17 development project, is also regressive to the extent that it is insensitive to changes in the 18 profitability of the project, so that, in times of low profitability, the state and local 19 governments would take an excessive amount of the economic rent of the project, and, in 20 times of high profitability, they would take an inadequate amount of the economic rent of a 21 project; the state and local governments could improve the economics of a stranded gas 22 development project by making the overall fiscal system less regressive and more responsive 23 to the relative profitability of a project;

24 (13)establishing a fiscal regime applicable to a specific stranded gas 25 development project under a long-term contract with the state, where payments would be made 26 in lieu of other taxes, would

27 (A) enable the state to create a fiscal regime that is less front-end 28 loaded and less regressive for a project without rewriting the tax laws for gas already 29 being developed and produced;

30 (B) enable the state to customize the timing and burden of its fiscal regime to fit the economic circumstances of a particular stranded gas development

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1 project;

2 (C) reduce the financial risk of the project by reducing uncertainty
3 about the fiscal terms applicable to the project;

4 (14) authorizing the state, through the executive branch, to develop a contract 5 establishing the fiscal regime that would apply to a qualified stranded gas development project 6 if it were built will result in contracts that are an exercise of the legislature's taxing power 7 that is consistent with art. IX, sec. 1, Constitution of the State of Alaska;

8 (15) authorizing the state, through the executive branch, to develop a contract 9 establishing a fiscal regime that reduces the risks and improves the economics of a stranded 10 gas development project will result in contracts that are an exercise of the legislature's power under art. IX, sec. 4, Constitution of the State of Alaska, to create tax exemptions by general 11 12 law and is consistent with the legislature's responsibility under art. VIII, sec. 2, of the Constitution of the State of Alaska, to provide for the utilization, development, and 13 14 conservation of all natural resources belonging to the state for the maximum benefit of its 15 people;

16 (16) stranded gas development projects are a matter of statewide interest
17 because they are an important potential source of revenue to the state, job opportunities for
18 the people of the state, and gas for use by communities throughout the state;

(17) to the extent permissible under the Constitution of the United States and
the Constitution of the State of Alaska, the legislature intends that state residents and
businesses share in and not be excluded from the opportunities stemming from the
development of the state's gas resources; and

(18) good faith efforts by qualified sponsors, qualified sponsor groups, and
contractors of qualified sponsors and qualified sponsor groups that enter into a contract with
the state developed under this Act to undertake voluntary actions to provide employment
opportunities for Alaska residents and opportunities for Alaska businesses are in the long-term
interests of the state.

* Sec. 2. INTENT. (a) The legislature intends that contracts developed under this Act
provide stable fiscal terms that encourage the development of stranded gas projects that
otherwise might not be developed under the prevailing tax and royalty regime. The legislature
further intends that any fiscal term agreed to in a contract developed under this Act in lieu of

other taxes will fully and fairly compensate the people of the state for the severance,
 production, and sale of natural resources belonging to the people of the state, for the negative
 effects and the risks that a project may impose on the state, and for the value of the
 infrastructure that may be provided by the state to a project, including all the advantages of
 civilized society that may be provided by the state to the sponsors of a project.

6 (b) The legislature intends that, in order to provide the stable fiscal terms that will 7 encourage development of stranded gas projects, any contract developed under this Act will 8 express whether the state intends to be bound to the full extent allowed by the Constitution 9 of the State of Alaska; however, the legislature further intends that the terms of a contract 10 developed under this Act will not be binding on or enforceable against the state or the other 11 parties to the contract unless the governor is authorized to execute the contract by the 12 legislature.

(c) The legislature intends that a qualified sponsor or qualified sponsor group or a
contractor of a qualified sponsor or qualified sponsor group that enters into a contract
developed under this Act relating to a stranded gas project will, with respect to the project,
voluntarily

17 (1) undertake reasonable measures to hire Alaska residents to perform work18 that they are qualified to perform on a competitive basis;

19 (2) assist Alaska residents who are capable of being qualified and who make20 a good faith effort to obtain the requisite training required for employment; and

(3) use reasonable efforts to contract with qualified Alaska businesses when
their performance is competitive with regard to price, quality, and availability.

23 * Sec. 3. AS 43 is amended by adding a new chapter to read:

Chapter 82. Development of Alaska Stranded Gas.

Article 1. Contracts for Payments in Lieu of Other Taxes.

Sec. 43.82.010. Purpose. The purpose of this chapter is to

27 (1) encourage new investment to develop the state's stranded gas
28 resources by authorizing establishment of fiscal terms related to that new investment
29 without significantly altering tax and royalty methodologies and rates on existing oil
30 and gas infrastructure and production;

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(2) allow the fiscal terms applicable to a qualified sponsor or the

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9 . 10 members of a qualified sponsor group, with respect to a qualified project, to be tailored to the particular economic conditions of the project and to establish those fiscal terms in advance with as much certainty as the Constitution of the State of Alaska allows; and

5 (3) maximize the benefit to the people of the state of the development6 of the state's stranded gas resources.

Sec. 43.82.020. Contracts for payments in lieu of other taxes and for royalty adjustments. The commissioner may, under this chapter, negotiate terms for inclusion in a proposed contract with a qualified sponsor or qualified sponsor group providing for

(1) periodic payment in lieu of one or more taxes that otherwise would
be imposed by the state or a municipality on the qualified sponsor or members of the
qualified sponsor group as a consequence of the sponsor's or group's participation in
an approved qualified project under this chapter; and

(2) certain adjustments regarding royalty under AS 43.82.220.

Article 2. Qualification and Application Procedures.

Sec. 43.82.100. Qualified project. Based on information available to the commissioner, the commissioner may determine that a proposal for new investment is a qualified project under this chapter only if the project

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(1) is a project for the export of liquefied natural gas;

(2) would produce at least 500,000,000,000 cubic feet of stranded gas within 20 years from the commencement of commercial operations; and

(3) is capable, subject to applicable commercial regulation and technical and economic considerations, of making gas available to meet the reasonably foresceable demand in this state for gas within the economic proximity of the project.

26 Sec. 43.82.110. Qualified sponsor or qualified sponsor group. The
 27 commissioner may determine that a person or group is a qualified sponsor or qualified
 28 sponsor group if the person or a member of the group

(1) intends to own an equity interest in a qualified project, intends to commit gas that it owns to a qualified project, or holds the permits that the department determines are essential to construct and operate a qualified project; and

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	1	(2) meets one or more of the following criteria:
	2	(A) owns a working interest in at least 10 percent of the
	3	stranded gas proposed to be developed by a qualified project;
	4	(B) has the right to purchase at least 10 percent of the stranded
	5	gas proposed to be developed by a qualified project;
	6	(C) has the right to acquire, control, or market at least 10
	7	percent of the stranded gas proposed to be developed by a qualified project;
	8	(D) has a net worth equal to at least 33 percent of the estimated
	9	cost of constructing a qualified project;
	10	(E) has an unused line of credit equal to at least 25 percent of
	11	the estimated cost of constructing a qualified project.
	12	Sec. 43.82.120. Applications. (a) A qualified sponsor or qualified sponsor
	13	group may submit to the department an application for development of a contract
	14	under AS 43.82.020 evidencing that the requirements of AS 43.82.100 and 43.82.110
	15	are met. The application must be submitted in the manner and form and contain the
	16	information required by the department.
	17	(b) Along with an application submitted under (a) of this section, an applicant
	18	shall submit a proposed project plan for a qualified project that contains the following
	19	information based on the information known to the applicant at the time of
	20	application:
	21	(1) a description of the work accomplished as of the date of the
	22	application to further the project;
	23	(2) a schedule of proposed development activity leading to the
	24	projected commencement of commercial operations of the project;
	25	(3) a description of the development activity proposed to be
	26	accomplished under the proposed project plan;
	27	(4) a description of each lease or property that the applicant believes
	28	to contain the stranded gas that would be developed if the project was built;
	29	(5) a description of the methods and terms under which the applicant
	30	is prepared to make gas available to meet the reasonably foreseeable demand in this
•	31	state for gas within the economic proximity of the project during the term of the
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1	proposed contract, including proposed pipeline transportation and expansion rules if
2	pipeline transportation is a part of the proposed project;
3	(6) a detailed description of options to mitigate the increased demand
4	for public services and other negative effects caused by the project;
5	(7) a detailed description of options for the safe management and
6	operation of the project once it is constructed;
7	(8) other information that the commissioner of revenue, in consultation
8	with the commissioner of natural resources, considers necessary to make a
9	determination that
10	(A) the work accomplished as of the date of application, the
11	schedule of proposed development activity, and the development activity
12	proposed to be accomplished under the proposed project plan reflect a proposal
13	for diligent development on the part of the applicant;
14	(B) the proposed project plan does not materially conflict with
15	the obligations of a lessee to the state under a lease or under a pool, unit, or
16	other agreement with the state; and
17	(C) the proposed project plan describes satisfactory methods and
18	terms for accommodating reasonably foreseeable demand for gas in this state
19	within the economic proximity of the project during the term of the proposed
20	contract.
21	(c) The requirements of (b) of this section do not diminish the obligations of
22	a qualified sponsor or member of a qualified sponsor group to the state or restrict the
23	authority of the commissioner of revenue or the commissioner of natural resources
24	under any other law or agreement relating to a plan of development for a lease, pool,
25	or unit.
26	Sec. 43.82.130. Qualified project plan. A proposed project plan submitted
27	under AS 43.82.120 may be approved as a qualified project plan under AS 43.82.140
28	if the proposed project plan
29	(1) reflects a proposal for diligent development of the project on the
30	part of the applicant;
31	(2) does not materially conflict with the obligations of a lessee to the
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state under a lease or under a pool, unit, or other agreement with the state; and

(3) describes satisfactory methods and terms for making gas available to meet the reasonably foreseeable demand in this state for gas within the economic proximity of the project during the term of the proposed contract.

Sec. 43.82.140. Review of applications and determination of qualifications.
(a) The commissioner shall review an application submitted under AS 43.82.120 to determine whether the provisions of AS 43.82.100 concerning a qualified project and AS 43.82.110 concerning a qualified sponsor or qualified sponsor group have been met. The commissioner may approve an application only if those provisions have been met.

(b) If the commissioner approves an application under (a) of this section, the commissioner and the commissioner of natural resources shall review the proposed project plan submitted with the application to determine whether the provisions of AS 43.82.130 have been met. The commissioner may approve the proposed project plan as a qualified project plan only if the commissioner of natural resources concurs in the approval.

(c) The commissioner shall send to the applicant written notice of and the reasons for the determinations made under (a) and (b) of this section.

Sec. 43.82.150. Actions challenging determinations on applications. (a) Only an applicant under AS 43.82.120 who is aggrieved by a determination of the commissioner of revenue or the commissioner of natural resources under AS 43.82.140 may seek judicial review of the determination.

(b) The only grounds for judicial review of a determination made under AS 43.82.140 are

(1) failure to follow the qualification and application procedures set out in AS 43.82.100 - 43.82.180; or

(2) abuse of discretion that is so capricious, arbitrary, or confiscatory as to constitute a denial of due process.

Sec. 43.82.160. Multiple applications for similar or competing qualified
 projects. Nothing in this chapter prohibits different qualified sponsors or different
 qualified sponsor groups from submitting applications under AS 43.82.120 relating to

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similar or competing qualified projects or prohibits the commissioner of revenue or the
 commissioner of natural resources from reviewing and approving applications and
 proposed project plans under AS 43.82.140 relating to similar or competing qualified
 projects.

5 Sec. 43.82.170. Application deadline. The commissioner of revenue or the
6 commissioner of natural resources may not act on an application for a contract
7 submitted under AS 43.82.120 unless the application is received by the Department of
8 Revenue no later than June 30, 2001.

Sec. 43.82.180. Withdrawal of applications. Subject to the terms of a 9 10 reimbursement agreement under AS 43.82.240 or other agreement with the Department of Revenue, the Department of Natural Resources, the commissioner of revenue, or the 11 12 commissioner of natural resources affecting the withdrawal of an application, a 13 qualified sponsor or qualified sponsor group may withdraw an application submitted 14 under AS 43.82.120 at any time before the date that the commissioner of revenue 15 submits a contract to the governor under AS 43.82.430 without further obligation under 16 this chapter.

Article 3. Contract Development.

18 Sec. 43.82.200. Contract development. If the commissioner approves an
19 application and proposed project plan under AS 43.82.140, the commissioner may
20 develop a contract that may include

(1) terms concerning periodic payment in lieu of one or more taxes as
 provided in AS 43.82.210;

(2) terms developed under AS 43.82.220 relating to

24 (A) timing and notice of the state's right to take royalty in kind
25 or in value; and
26 (B) royalty value;

27 (3) terms regarding the hiring of Alaska residents and contracting with
28 Alaska businesses under AS 43.82.230;
29 (1) and (1)

(4) terms regarding periodic payment to, or an equity or other interest
in a project for, municipalities under AS 43.82.500;

(5) terms regarding arbitration or alternative dispute resolution

1	procedures;
2	(6) terms and conditions for administrative termination of a contract
3	under AS 43.82.445; and
4	(7) other terms or conditions that are
5	(A) necessary to further the purposes of this chapter; or
6	(B) in the best interests of the state.
7	Sec. 43.82.210. Contract terms relating to payment in lieu of one or more
8	taxes. (a) If the commissioner approves an application and proposed project plan
9	under AS 43.82.140, the commissioner may develop proposed terms for inclusion in
10	a contract under AS 43.82.020 for periodic payment in lieu of one or more of the
11	following taxes that otherwise would be imposed by the state or a municipality on the
12	qualified sponsor or member of a qualified sponsor group as a consequence of
13	participating in an approved qualified project:
14	(1) oil and gas production taxes and oil surcharges under AS 43.55;
15	(2) oil and gas exploration, production, and pipeline transportation
16	property taxes under AS 43.56;
17	(3) oil and gas conservation tax under AS 43.57;
18	(4) Alaska net income tax under AS 43.20;
19	(5) municipal sales and use tax under AS 29.45.650 - 29.45.710;
20	(6) municipal property tax under AS 29.45.010 - 29.45.250 or
21	29.45.550 - 29.45.600;
22	(7) municipal special assessments under AS 29.46;
23	(8) a comparable tax or levy imposed by the state or a municipality
24	after the effective date of this section;
25	(9) other state or municipal taxes or categories of taxes identified by
26	the commissioner.
27	(b) If the commissioner chooses to develop proposed terms under (a) of this
28	section, the commissioner shall, if practicable and consistent with the long-term fiscal
29	interests of the state, develop the terms in a manner that attempts to balance the
30	following principles:
31	(1) the terms should, in conjunction with other factors such as cost

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reduction of the project, cost overrun risk reduction of the project, increased fiscal
 certainty, and successful marketing, improve the competitiveness of the approved
 qualified project in relation to other development efforts aimed at supplying the same
 market;

5 (2) the terms should accommodate the interests of the state, affected
6 municipalities, and the project sponsors under a wide range of economic conditions,
7 potential project structures, and marketing arrangements;

8 (3) the state's and affected municipalities' combined share of the
9 economic rent of the approved qualified project under the contract should be relatively
10 progressive; that is, the state's and affected municipalities' combined annual share of
11 the economic rent of the approved qualified project generally should not increase when
12 there are decreases in project profitability, or decrease when there are increases in
13 project profitability;

14 (4) the state's and affected municipalities' combined share of the
15 economic rent of the approved qualified project under the contract should be relatively
16 lower in the earlier years than in the later years of the approved qualified project;

17 (5) the terms should allow the project sponsors to retain a share of the
18 economic rent of the approved qualified project that is sufficient to compensate the
19 sponsors for risks under a range of economic circumstances;

20 (6) the terms should provide the state and affected municipalities with
21 a significant share of the economic rent of the approved qualified project, when
22 discounted to present value, under favorable price and cost conditions;

(7) the method for calculating the periodic payment in lieu of certaintaxes under the contract should be clear and unambiguous; and

(8) while cost calculations for the approved qualified project under the
contract should be based on amounts that closely approximate actual costs, agreedupon formulas reflecting reasonable economic assumptions should be used if possible
to promote administrative certainty and efficiency.

29 (c) Except as provided in (b) of this section, the commissioner's discretion
30 under this section in developing proposed terms for a contract under AS 43.82.020 is
31 not limited to consideration of the economic rent of the approved qualified project.

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Sec. 43.82.220. Contract terms relating to royalty. (a) Notwithstanding any contrary provisions of AS 38, the commissioner of natural resources, with the concurrence of the commissioner of revenue and the affected parties holding a state lease or unit agreement, may develop proposed terms for inclusion in a contract under AS 43.82.020 that modify the timing and notice provisions of the applicable oil and gas leases and unit agreements pertaining to the state's rights to receive its royalty on gas in kind or in value if

 the viability of the approved qualified project depends on long-term gas purchase and sale agreements;

(2) certainty over time regarding the quantity of royalty gas that the state may be taking in kind is needed to secure the long-term purchase and sale agreements;

(3) the specified period of the state's commitment to take its royalty share in value or in kind does not exceed the term of the purchase and sale agreements; and

(4) the modification does not impair the ability of the approved qualified project or the state to meet the reasonably foreseeable demand in this state for gas within economic proximity of the project during the term of the contract developed under AS 43.82.020.

(b) Notwithstanding any contrary provisions of AS 38, the commissioner of natural resources, with the concurrence of the commissioner of revenue and the affected parties holding a state lease or unit agreement, may develop proposed terms for inclusion in a contract under AS 43.82.020 that establish a valuation method for the state's royalty share of the gas production from an approved qualified project.

(c) The commissioner of revenue shall include any proposed terms relating to royalty developed in accordance with this section in the proposed contract under AS 43.82.400.

(d) Nothing in this chapter permits modification of the state's rights that relate to timing, notice, and rights to receive oil royalty in kind or in value under oil and gas leases or unit agreements.

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Sec. 43.82.230. Contract terms relating to hiring of Alaska residents and

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1 contracting with Alaska businesses. (a) The commissioner shall include in a 2 contract under AS 43.82.020 a term requiring the qualified sponsor or qualified sponsor group and contractors of the qualified sponsor or qualified sponsor group to 3 comply with all valid federal, state, and municipal laws relating to hiring Alaska 4 5 residents and contracting with Alaska businesses to work in the state on the approved 6 qualified project and not to discriminate against Alaska residents or Alaska businesses. 7 Within the constraints of law, the commissioner shall also include in a contract under 8 AS 43.82.020 a term that requires the qualified sponsor or qualified sponsor group and 9 contractors of the qualified sponsor or qualified sponsor group to employ Alaska 10 residents and to contract with Alaska businesses to work in the state on the approved qualified project to the extent the residents and businesses are available, competitively 11 12 priced, and qualified.

(b) The commissioner shall include in a contract under AS 43.82.020 a term
requiring the qualified sponsor or qualified sponsor group and contractors of the
qualified sponsor or qualified sponsor group to

16 (1) advertise for available positions in newspapers in the location where
17 the work is to be performed and in other publications distributed throughout the state,
18 including in rural areas; and

19 (2) use Alaska job service organizations located throughout the state
20 and not just in the location where the work is to be performed in order to notify
21 Alaskans of work opportunities on the approved qualified project.

(c) Subject to the voluntary agreement of the qualified sponsor, the
 commissioner may include a term in the contract providing for incentives to encourage
 training and hiring of Alaska residents.

25 (d) This section does not create or abridge individual rights and does not create26 a private right of action for any person.

(e) For purposes of this section,
(1) "Alaska business" means a firm or contractor that
(A) has held an Alaska business license for the preceding 12
months;
(B) maintains, and has maintained for the preceding 12 months,

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1	a place of business in the state that competently and professionally deals in
2	supplies, services, or construction of the nature required for the approved
3	qualified project; and
4	(C) is
5	(i) a sole proprietorship and the proprietor is an Alaska
6	resident;
7	(ii) a partnership and more than 50 percent of the
8	partnership interest is held by Alaska residents;
9	(iii) a limited liability company and more than 50
10	percent of the membership interest is held by Alaska residents;
11	(iv) a corporation that has been incorporated in the state
12	or is authorized to do business in the state; or
13	(v) a joint venture and a majority of the venturers
14	qualify as Alaska businesses under this paragraph;
15	(2) "Alaska job service organizations" means those offices maintained
16	by the state and recommended by the Department of Labor whose functions are to aid
17	the unemployed or underemployed in finding employment;
18	(3) "Alaska resident" means a natural person who
19	(A) receives a permanent fund dividend under AS 43.23; or
20	(B) is registered to vote under AS 15 and qualifies for a
21	resident fishing, hunting, or trapping license under AS 16;
22	(4) "available," as applied to an Alaska resident or Alaska business,
23	means that the resident or business is available for employment at the time required
24	and is located anywhere in the state, not just in the area of the state where the work
25	is to be performed;
26	(5) "qualified," as applied to an Alaska resident or Alaska business,
27	means that the resident or business possesses the requisite education, training, skills,
28	certification, or experience to perform the work necessary for a particular position or
29	to perform a particular service.
30	Sec. 43.82.240. Use of an independent contractor. (a) The commissioner
31	may use an independent contractor to assist in the evaluation of an application or in

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the development of contract terms under AS 43.82.200. The commissioner may
 condition the development of a contract under AS 43.82.020 on an agreement by the
 applicant to reimburse the state for the expenses of an independent contractor under
 this section.

(b) An independent contractor selected under this section must sign an agreement regarding confidentiality and disclosures consistent with the determinations made under AS 43.82.310 before the contractor may review information that is determined confidential under AS 43.82.310.

9 (c) Selection of an independent contractor under this section is not subject to
10 AS 36.30 (State Procurement Code).

11Sec. 43.82.250. Term of contract; effective date. The term of a contract12developed under AS 43.82.020 may be for no longer than is necessary to develop the13stranded gas that is subject to the contract; however, the term of the contract may not14exceed 35 years from the commencement of commercial operations of the approved15qualified project.

Sec. 43.82.260. Change of parties to an application or a contract;
 assignment of interests. (a) A qualified sponsor or member of a qualified sponsor
 group may assign an interest in or add or withdraw a party to an application under
 AS 43.82.120 only if the commissioner has

20 (1) made a finding that the assignment, addition, or withdrawal is
21 consistent with the requirements of AS 43.82.110; and

(2) given prior written approval for the assignment, addition, orwithdrawal.

(b) A contract developed under this chapter may provide for the assignmentto or withdrawal of a qualified sponsor or member of a qualified sponsor group.

26 (c) Upon being added to an application under this section, a party becomes a
27 qualified sponsor or a member of a qualified sponsor group, as appropriate, for the
28 relevant project.

29 (d) The commissioner may not unreasonably withhold approval under (a) of
30 this section, but may condition the approval in any way reasonably necessary to protect
31 the fiscal interests of the state and to further the purposes of this chapter.

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(e) For purposes of this section, an assignment includes a transfer of stock or a partnership interest in a manner that changes control of a qualified sponsor or member of a qualified sponsor group.

Sec. 43.82.270. Project plans and work commitments. A contract under AS 43.82.020 must include the qualified project plan approved under AS 43.82.140 and provisions for updating the plan at reasonable intervals until the commencement of commercial operations of the approved qualified project. The commissioner of revenue, in consultation with the commissioner of natural resources, may, as a term in a contract under AS 43.82.020, include work commitments or other obligations in the contract to be accomplished before the commencement of commercial operations of the approved qualified project.

Article 4. Requests for Information; Confidentiality; Disclosure of Information.

Sec. 43.82.300. Requests for information. The commissioner of revenue or 14 15 the commissioner of natural resources may request from an applicant information that 16 the respective commissioner determines is necessary to perform the respective 17 commissioner's responsibilities under AS 43.82.140. If the application is approved 18 under AS 43.82.140, the respective commissioner shall require the successful applicant 19 to provide financial, technical, and market information regarding the qualified project 20 that the respective commissioner determines is necessary for the purpose of developing 21 contract terms for the qualified project under AS 43.82,200. If requested information 22 is not provided, the commissioner of revenue may not continue to review the 23 application under AS 43.82.140 or develop the contract under AS 43.82.200 -24 43.82.270, as applicable.

Sec. 43.82.310. Disclosure of information; confidentiality. (a) An applicant
 may request confidential treatment of information that the applicant provides under
 AS 43.82.300 by clearly identifying the information and the reasons supporting the
 request for confidential treatment. The commissioner of revenue or the commissioner
 of natural resources, as appropriate, shall keep the information confidential until the
 commissioner determines whether the requirements of (b) of this section are met. If
 the commissioner of revenue or the commissioner of natural resources has not made

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a determination under (b) of this section within 14 days after receiving a request for 1 confidential treatment, the request is considered denied. If the appropriate 2 commissioner determines that the information does not meet the requirements of (b) 3 of this section or if the commissioner fails to make a determination within 14 days, the 4 commissioner shall return the information and any copies of it at the request of the 5 applicant. If the commissioner of revenue or the commissioner of natural resources, 6 as appropriate, returns information under this subsection, the commissioner shall cease 7 review of the application or cease contract development under AS 43.82.200 -8 9 43.82.270, as appropriate, unless the commissioner determines that the returned information is unnecessary to make a determination on the application or to develop 10 contract terms under AS 43.82.200 - 43.82.270. 11

(b) If requested by the applicant, information provided to the commissioner of
revenue or the commissioner of natural resources under AS 43.82.300 shall be kept
confidential if the commissioner receiving the information determines, upon an
adequate showing by the applicant, that the information

16 (1) is a trade secret or other proprietary research, development, or17 commercial information that the applicant treats as confidential;

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(2) affects the applicant's competitive position; and

(3) has commercial value that may be significantly diminished by
public disclosure or that public disclosure is not in the long-term fiscal interests of the
state.

22 (c) Information determined to be confidential under (b) of this section is 23 confidential under that subsection only so long as is necessary to protect the 24 competitive position of the applicant, to prevent the significant diminution of the 25 commercial value of the information, or to protect the long-term fiscal interests of the 26 state. The commissioner of revenue or the commissioner of natural resources, as 27 appropriate, may not release information that the commissioner has previously 28 determined to be confidential under (b) of this section without providing the applicant 29 notice and an opportunity to be heard.

30 (d) Notwithstanding the limitation in (c) of this section, the Department of31 Revenue and the Department of Natural Resources may provide to one another, to the

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Department of Law, to the legislature, and to the Office of the Governor any information provided under AS 43.82,300 relevant to the implementation of this chapter or to the enforcement of state or federal laws. Information that is exchanged under this subsection that was determined to be confidential under (b) of this section remains confidential except as provided in (c) of this section. The portions of the records and files of the Department of Revenue, the Department of Natural Resources, the Department of Law, the legislature, and the Office of the Governor that reflect, incorporate, or analyze information that is determined to be confidential under (b) of this section are not public records except as provided in (c) of this section.

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(e) Notwithstanding the limitation in (c) of this section, information that is determined to be confidential under (b) of this section shall be disclosed on request by the commissioner of revenue, the commissioner of natural resources, or the attorney general to a legislator; to the legislative auditor; and, as directed by the chair or vicechair of the Legislative Budget and Audit Committee, to the director of legislative finance, to the permanent employees of those divisions who are responsible for evaluating a contract under AS 43.82.020, and to agents or contractors of the legislative auditor or the director of legislative finance who are engaged to evaluate a contract under AS 43.82.020. Information that is determined to be confidential under (b) of this section may also be disclosed by the commissioner of revenue or the commissioner of natural resources to an independent contractor under AS 43.82.240 or to a municipal advisory group established under AS 43.82.510. Before confidential information is disclosed under this subsection, the person receiving the information 23 must sign an appropriate confidentiality agreement.

(f) If the commissioner of revenue chooses to develop a contract under AS 43.82.020, the portions of the records and files of the Department of Revenue, the Department of Natural Resources, the Department of Law, and a municipal advisory group established under AS 43.82.510 that reflect, incorporate, or analyze information that is relevant to the development of the position or strategy of the commissioner of revenue, the commissioner of natural resources, or the attorney general with respect to a particular provision that may be incorporated into the contract are not public records until the commissioner of revenue gives public notice under AS 43.82.410 of

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1 the commissioner's preliminary findings and determination under AS 43.82.400. 2 Nothing in this subsection

3 (1) makes a record or file of the Department of Revenue, the Department of Natural Resources, or the Department of Law a public record that 4 otherwise would not be a public record under AS 09.25.100 - 09.25.220; 5

(2) affects the confidentiality provisions of (a) - (e) of this section; or

7 (3) abridges a privilege recognized under the laws of this state, whether 8 at common law or by statute or by court rule.

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Article 5. Contract Review, Approval, and Termination.

10 Sec. 43.82.400. Preliminary findings and determination regarding the contract. (a) If the commissioner develops a proposed contract under AS 43.82.200 -43.82.270, the commissioner shall

13 (1) make preliminary findings and a determination that the proposed 14 contract terms are in the long-term fiscal interests of the state and further the purposes 15 of this chapter; and

16 (2) prepare a proposed contract that includes those terms and shall 17 submit the contract to the governor.

(b) To make the preliminary findings and determination required by (a)(1) of 18 19 this section, the commissioner shall compare the projected public revenue anticipated 20 from the approved qualified project with the estimated operating and capital costs of 21 the additional state and municipal services anticipated to arise from the construction 22 and operation of the approved qualified project. The commissioner shall address the 23 reasonably foreseeable effects of the proposed contract on the public revenue.

24 (c) In conjunction with the making of preliminary findings and determination 25 required by (a)(1) of this section, the commissioner shall describe the principal factors, 26 including the projected price of gas, projected production rate or volume of gas, and 27 projected recovery, development, construction, and operating costs, upon which the 28 determination made under (a)(1) of this section is based. If the commissioner has 29 previously submitted a proposed contract to the governor, the commissioner shall 30 describe any material differences between the terms of the currently proposed contract 31 and the previously proposed contract.

1	Sec. 43.82.410. Notice and comment regarding the contract. The
2	commissioner shall
3	(1) give reasonable public notice of the preliminary findings and
4	determination made under AS 43.82.400;
5	(2) make copies of the proposed contract, the commissioner's
6	preliminary findings and determination, and, to the extent the information is not
7	required to be kept confidential under AS 43.82.310, the supporting financial,
. 8	technical, and market data, including the work papers, analyses, and recommendations
9	of any independent contractors used under AS 43.82.240 available to the public and
10	to
11	(A) the presiding officer of each house of the legislature;
12	(B) the chairs of the finance and resources committees of the
13	legislature; and
14	(C) the chairs of the special committees on oil and gas, if any,
15	of the legislature;
16	(3) offer to appear before the Legislative Budget and Audit Committee
17	to provide the committee a review of the commissioner's preliminary findings and
18	determination, the proposed contract, and the supporting financial, technical, and
19	market data; if the Legislative Budget and Audit Committee accepts the commissioner's
20	offer, the committee shall give notice of the committee's meeting to the public and all
21	members of the legislature; if the financial, technical, and market data that is to be
22	provided must be kept confidential under AS 43.82.310, the commissioner may not
23	release the confidential information during a public portion of a committee meeting;
24	and
25	(4) establish a period of at least 30 days for the public and members
26	of the legislature to comment on the proposed contract and the preliminary findings
27	and determination made under AS 43.82.400.
28	Sec. 43.82.420. Coordination of public and legislative review. To the extent
29	practicable, the commissioner shall coordinate the public comment opportunity
30	provided under AS 43.82.410(4) with a review by the Legislative Budget and Audit
31	Committee under AS 43.82.410(3).

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1Sec. 43.82.430. Final findings, determination, and proposed amendments;2execution of the contract. (a) Within 30 days after the close of the public comment3period under AS 43.82.410(4), the commissioner of revenue shall

4 (1) prepare a summary of the public comments received in response to
5 the proposed contract and the preliminary findings and determination;

6 (2) after consultation with the commissioner of natural resources, if
7 appropriate, and with the pertinent municipal advisory group established under
8 AS 43.82.510, prepare a list of proposed amendments, if any, to the proposed contract
9 that the commissioner of revenue determines are necessary to respond to public
10 comments;

(3) make final findings and a determination as to whether the proposed
 contract and any proposed amendments prepared under (2) of this subsection meet the
 requirements and purposes of this chapter.

(b) After considering the material described in (a) of this section and securing
the agreement of the other parties to the proposed contract regarding any proposed
amendments prepared under (a) of this section, if the commissioner determines that the
contract is in the long-term fiscal interests of the state, the commissioner shall submit
the contract to the governor.

(c) The commissioner's final findings and determination under (a) of thissection are final agency decisions under this chapter.

21 Sec. 43.82.435. Legislative authorization. The governor may transmit a 22 contract developed under this chapter to the legislature together with a request for 23 authorization to execute the contract. A contract developed under this chapter is not 24 binding upon or enforceable against the state or other parties to the contract unless the 25 governor is authorized to execute the contract by law. The state and the other parties 26 to the contract may execute the contract within 60 days after the effective date of the 27 law authorizing the contract.

Sec. 43.82.440. Judicial review. A person may not bring an action
 challenging the constitutionality of a law authorizing a contract enacted under
 AS 43.82.435 or the enforceability of a contract executed under a law authorizing a
 contract enacted under AS 43.82.435 unless the action is commenced within 120 days

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after the date that the contract was executed by the state and the other parties to the contract.

Sec. 43.82.445. Administrative termination of a contract. (a) The commissioner shall include terms in a contract developed under AS 43.82.020 that provide for administrative termination of a party's rights under the procedures and conditions set out in this section if the party has

(1) ceased to meet the requirements of AS 43.82.110 as a qualified sponsor or qualified sponsor group;

(2) intentionally or fraudulently misrepresented, in whole or in part, material facts or circumstances upon which the contract was made;

(3) failed to comply with a condition or material term of the contract or a provision of this chapter; or

(4) failed to comply with the approved qualified project plan or anyupdated project plan.

(b) Before administrative termination of a contract under this section, the
commissioner shall give notice to the parties of the commissioner's intent to terminate
the contract and an opportunity to be heard. The commissioner may also provide the
parties an opportunity to cure any deficiency that is the basis for the termination if the
commissioner determines that curing the deficiency is appropriate under the
circumstances.

(c) Notwithstanding (a) and (b) of this section, the commissioner may not administratively terminate a contract after the party has committed full project funding except as provided in (e) of this section.

(d) A party to a contract who is affected by the commissioner's action to terminate under (a) of this section may file an appeal with the superior court under the Alaska Rules of Appellate Procedure.

(e) The commissioner may provide terms and conditions in a contract developed under AS 43.82.020 upon which a party's rights under the contract may be administratively terminated after the party commits full project funding.

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Article 6. Municipal Participation.

Sec. 43.82.500. Obligation to share payments with municipalities. If the

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commissioner develops a contract under AS 43.82.020 that includes terms that exempt
 a party to the contract, and the property, gas, products, and activities associated with
 the approved qualified project that is subject to the contract, from a municipal tax or
 assessment in accordance with AS 29.45.810 or AS 29.46.010(b), or AS 43.82.200 and
 43.82.210, the commissioner shall include a term in the contract that the party pay a
 portion of the periodic payments due under the contract to the revenue-affected
 municipality.

8 Sec. 43.82.505. Payments to economically affected municipalities. If the
 9 commissioner executes a contract under AS 43.82.020 that will produce one or more
 10 economically affected municipalities, the commissioner shall include a term in the
 11 contract that provides for a portion of the periodic payments to the economically
 12 affected municipalities under the principles in AS 43.82.520.

13Sec. 43.82.510. Municipal advisory group. (a) If the commissioner approves14an application and proposed project plan under AS 43.82.140 and decides to develop15a contract under AS 43.82.020 and 43.82.200, the commissioner shall notify each16revenue-affected municipality and economically affected municipality.

17 (b) The mayor of a municipality notified by the commissioner under (a) of this
18 section may appoint one representative to a municipal advisory group in relation to the
19 application.

20 (c) Each municipal advisory group serves until a final action is taken on the21 application for which the group was appointed.

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(d) Each municipal advisory group shall elect a chair.

Sec. 43.82.520. Duties of the commissioner of revenue in relation to municipal participation. (a) The commissioner shall meet with each municipal advisory group periodically to report on the development of the contract provisions that affect the municipalities.

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(b) In developing a contract under AS 43.82.200 - 43.82.270, the commissioner shall ensure that each revenue-affected municipality and economically affected municipality receives a fair and reasonable share of the payments provided under AS 43.82.210 in accordance with the following principles:

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(1) the share of the payments to revenue-affected municipalities should

be given priority over payments to economically affected municipalities with due 1 2 regard to the anticipated size of the tax base that the contract would exempt from municipal taxation by revenue-affected municipalities; 3 (2) the share of the payments to municipalities should be determined 4 5 with due regard to the anticipated economic and social burdens that would be imposed 6 on the municipality by construction and operation of the project; 7 (3) the respective shares of the total payments to the state and to 8 municipalities should be fixed in a manner to ensure that their respective interests are 9 aligned: 10 (4) to the extent practicable, the periodic amounts paid to each of the 11 municipalities should be stable and predictable; and 12 (5) to the extent practicable, the provisions for sharing payments with 13 municipalities should be consistent with the principles established in AS 43.82.210(b). 14 (c) In establishing the municipal shares under (b) of this section, the 15 commissioner shall consult with the pertinent municipal advisory group. 16 Article 7. Miscellaneous Provisions. 17 Sec. 43.82.600. Governing law. If a provision of this chapter conflicts with 18 another provision of state or municipal law, the provision of this chapter governs. 19 Sec. 43.82.610. Regulations. The commissioner of revenue, the commissioner 20 of natural resources, and the commissioner of labor may adopt regulations to carry out 21 their respective duties under this chapter. 22 Sec. 43.82.620. Procedures for collection of amounts due; security. (a) 23 The commissioner may adopt procedures for the collection of amounts due the state 24 under a contract developed under AS 43.82.020, including the collection of interest and 25 penalties. 26 (b) The commissioner may require a party to a contract developed under 27 AS 43.82.020 to provide security sufficient to guarantee amounts due under the 28 contract. 29 Sec. 43.82.630. Reports and audits. The commissioner may require periodic 30 reports from and may at reasonable intervals conduct audits and inspect the books of 31 a party that has entered into a contract developed under AS 43.82.020 to ensure

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compliance with the provisions of this chapter and the regulations adopted under this chapter and of the terms of the contract.

Sec. 43.82.640. Annual report of the commissioner of labor. On an annual basis, the commissioner of labor shall prepare and present to the legislature a comprehensive report on each party to a contract with the state developed under AS 43.82.020, and its contractors, regarding the state residency of the employees working in this state on the approved qualified project that is subject to the contract. The commissioner of labor shall use state data bases, including data from the quarterly reports by a party to the contract developed under AS 43.82.020 and its contractors for unemployment insurance purposes, to determine state residency of employees regarding compliance with AS 43.82.230.

Article 8. General Provisions.

Sec. 43.82.900. Definitions. In this chapter, unless the context requires otherwise,

 (1) "affected municipality" means an economically affected municipality or a revenue-affected municipality;

17 (2) "commencement of commercial operations" means the start of
18 regular deliveries of marketable products from an approved qualified project;

(3) "cubic foot of gas" means the quantity of gas contained in a volume
of one cubic foot at a standard temperature of 60 degrees Fahrenheit and a standard
absolute pressure of 14.65 pounds per square inch;

(4) "economically affected municipality" means a municipality the
commissioner of revenue determines will be reasonably required to provide additional
public services under the terms proposed in an application approved under
AS 43.82.140(a); the commissioner may consider historical data from construction of
the Trans Alaska Pipeline System, and information submitted by a municipality in
making the determination;

28 (5) "economic proximity" means the distance within which a person
29 may be willing to design, construct, and operate a gas line to provide service to a local
30 consumer;

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(6) "economic rent" means the estimated total gross revenue less

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1 estimated total costs for a qualified project over the term of a contract under 2 AS 43.82.020, measured in undiscounted nominal dollars; for purposes of this 3 paragraph, total costs do not include a rate of return on capital, financing costs, or any 4 payments to governments; 5 (7) "full project funding" means full approval by a party to a contract under AS 43.82.020 for the expenditure of the capital necessary for construction and 6 operation of the approved qualified project that is subject to the contract; 7 8 (8) "gas" has the meaning given in AS 43.55.900: 9 (9) "group" means two or more persons; 10 (10) "lease or property" has the meaning given in AS 43.55.900; (11) "periodic payment" means payment made in lieu of one or more 11 12 other taxes under a contract under AS 43.82.020: 13 (12) "revenue-affected municipality" means a municipality that the 14 commissioner of revenue reliably expects will be restricted from imposing a tax, or a portion of a tax, as a result of implementation of a contract developed under this 15 16 chapter: 17 (13) "stranded gas" means gas that is not being marketed due to 18 prevailing costs or price conditions as determined by an economic analysis by the 19 commissioner for a particular project. 20 Sec. 43.82.990. Short title. This chapter may be cited as the Alaska Stranded 21 Gas Development Act. 22 * Sec. 4. AS 29.10.200 is amended by adding new paragraphs to read: 23 (54) AS 29.45.810 (exemption from municipal taxation): 24 (55) AS 29.46.010(b) (exemption from municipal assessment). 25 * Sec. 5. AS 29.45 is amended by adding a new section to read: Sec. 29.45.810. Exemption from municipal taxation. (a) A party to a 26 27 contract approved by the legislature as a result of submission of a proposed contract 28 developed under AS 43.82 or as a result of acts by the legislature in implementing the 29 purposes of AS 43.82, and the property, gas, products, and activities associated with 30 the approved qualified project that is subject to the contract, are exempt, as specified 31 in the contract, from all taxes identified in the contract that would be levied and

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- collected by a municipality under state law as a consequence of the participation by 1 2 the party in the approved qualified project. 3 (b) This section applies to home rule and general law municipalities. 4 * Sec. 6. AS 29.46.010 is amended by adding a new subsection to read: 5 (b) Notwithstanding (a) of this section, a party to a contract approved by the 6 legislature as a result of submission of a proposed contract developed under AS 43.82 7 or as a result of acts by the legislature in implementing the purposes of AS 43.82, is 8 exempt, as specified in the contract, from assessment under this chapter against real 9 property associated with the approved qualified project that is subject to the contract. 10 * Sec. 7. AS 36.30.850(b) is amended by adding a new paragraph to read: 11 (38) contracts between the commissioner of revenue and an independent 12 contractor under AS 43.82.240. 13 * Sec. 8. AS 43.20.072 is amended by adding a new subsection to read: 14 (h) A taxpayer that has signed a contract approved by the legislature as a result of submission of a proposed contract developed under AS 43.82 or as a result of acts 15 16 by the legislature in implementing the purposes of AS 43.82, providing for payments in lieu of the tax under this chapter and that has nexus with the state solely as the 17 18 result of the taxpayer's participation in the approved qualified project that is subject 19 to the contract or would not, but for such participation, be engaged in the production 20 of oil or gas from a lease or property in this state or engaged in the transportation of 21 oil or gas by pipeline in this state, is not required to file a return under this section 22 unless required to do so by the contract. 23 * Sec. 9. AS 43.20.073 is amended by adding a new subsection to read: 24 (h) A corporation that has signed a contract approved by the legislature as a 25 result of submission of a proposed contract developed under AS 43.82 or as a result 26 of acts by the legislature in implementing the purposes of AS 43.82, providing for 27 payments in lieu of the tax under this chapter and that has nexus with the state solely 28 as the result of the corporation's participation in the approved qualified project that is 29 subject to the contract is not required to file a return under this section unless required
- 30 to do so by the contract.
- 31 * Sec. 10. SEVERABILITY. Under AS 01.10.030, if any provision of this Act, or the

application of a provision of this Act to any person or circumstance, is held invalid, the
 remainder of this Act and the application to other persons or circumstances is not affected.
 Sec. 11. This Act takes effect immediately under AS 01.10.070(c).

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