SENATE CS FOR CS FOR HOUSE BILL NO. 393(FIN)

IN THE LEGISLATURE OF THE STATE OF ALASKA

TWENTIETH LEGISLATURE - SECOND SESSION

BY THE SENATE FINANCE COMMITTEE

Offered: 5/10/98 Referred: Rules

Sponsor(s): HOUSE RULES COMMITTEE BY REQUEST OF THE GOVERNOR

A BILL

FOR AN ACT ENTITLED

- 1 "An Act relating to contracts with the state establishing payments in lieu of
- 2 other taxes by a qualified sponsor or qualified sponsor group for projects to
- 3 develop stranded gas resources in the state; providing for the inclusion in the
- 4 contracts of terms making certain adjustments regarding royalty value and the
- 5 timing and notice of the state's right to take royalty in kind or in value from
- 6 projects to develop stranded gas resources in the state; relating to the effect of
- 7 the contracts on municipal taxation; and providing for an effective date."

8 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

- 9 * Section 1. FINDINGS. The legislature finds that
- 10 (1) a vast quantity of gas in Alaska is stranded from commercial development
- 11 because of the cost associated with providing access to markets for that gas; on the North
- 12 Slope alone, between the Colville and Canning Rivers, approximately 35 trillion cubic feet of
- discovered gas resources are stranded in this way;

- 1 (2) because of the high cost of providing access to markets for North Slope 2 gas, exploration efforts there have historically focused on oil; if the infrastructure needed to 3 provide market access for North Slope gas were economically available, it is possible that new 4 gas exploration efforts would be initiated that could lead to the discovery and development 5 of significantly greater gas resources than have been discovered so far;
 - (3) maintaining production operations, whether for oil, gas, or both, enhances the opportunities for oil and gas exploration and development on the North Slope;

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

27

28

- (4) large areas of the state, encompassing a number of geologic provinces and basins, do not have oil and gas production and still remain largely unexplored for oil and gas; exploration for gas in some of these areas might be facilitated if infrastructure were economically available to provide access for the gas to markets;
- (5) Alaskans may desire a portion of the gas from a transportation project for in-state uses; however, it is unlikely that markets will develop within the state that would need more than a relatively small proportion of the volume of stranded gas already discovered on the North Slope; therefore, the primary need for gas infrastructure for approximately the next decade will be to provide access to markets outside the state;
- (6) currently the principal mode anticipated for stranded North Slope gas to access markets outside the state is a gas pipeline to an ice-free Alaska port where the gas would be turned into liquefied natural gas and exported using specially designed marine tankers;
- (7) the size of the capital expenditure needed to get North Slope gas to market by way of a liquefied natural gas project requires long-term contracts for gas on the order of 14,000,000 metric tons a year of liquefied natural gas; to be successful, a North Slope liquefied natural gas project needs to reach this full annual volume in not more than six years from the commencement of commercial operations;
- (8) for a North Slope liquefied natural gas project to become economically viable and competitive, the estimated costs of constructing such a project must be reduced significantly; reducing the financial risk associated with the project would also improve the project's chances of becoming economically viable and competitive;
- 30 (9) the state has contracted an extensive financial analysis of the31 commercialization of North Slope gas; this analysis, performed by a recognized expert in

1	petroleum economics, Dr. Pedro Van Meurs, indicates that changes in the local, state, and
2	federal tax structure may be necessary to make commercialization of North Slope gas
3	resources economically viable;
4	(10) although the state can do little now to reduce expected construction costs,
5	the state can reduce some of the financial risk associated with a North Slope liquefied natural
6	gas project or other stranded gas development projects by specifying with as much certainty
7	as possible the state taxes and royalties that would apply to such a project throughout its life;
8	(11) the state could improve the economics and competitiveness of a stranded
9	gas development project by adjusting the timing of the state's receipt of its share of the
10	economic rent of the project; the present fiscal regime is front-end loaded, which means that
11	the state and local governments take a significant part of their shares of the economic rent of
12	a project early in the life of the project, even before the project starts to generate an income
13	stream; the state and local governments could improve the economics of a stranded gas
14	development project by taking more of their shares of the economic rent of a project later in
15	the life of the project;
16	(12) the state's present fiscal regime, as it would apply to a stranded gas
17	development project, is also regressive to the extent that it is insensitive to changes in the
18	profitability of the project, so that, in times of low profitability, the state and local
19	governments would take an excessive amount of the economic rent of the project, and, in
20	times of high profitability, they would take an inadequate amount of the economic rent of a
21	project; the state and local governments could improve the economics of a stranded gas
22	development project by making the overall fiscal system less regressive and more responsive
23	to the relative profitability of a project;
24	(13) establishing a fiscal regime applicable to a specific stranded gas
25	development project under a long-term contract with the state, where payments would be made
26	in lieu of other taxes, would
27	(A) enable the state to create a fiscal regime that is less front-end
28	loaded and less regressive for a project without rewriting the tax laws for gas already
29	being developed and produced;
30	(B) enable the state to customize the timing and burden of its fiscal
31	regime to fit the economic circumstances of a particular stranded gas development

1	project;
2	(C) reduce the financial risk of the project by reducing uncertainty
3	about the fiscal terms applicable to the project;
4	(14) authorizing the state, through the executive branch, to develop a contract
5	establishing the fiscal regime that would apply to a qualified stranded gas development project
6	if it were built will result in contracts that are an exercise of the legislature's taxing power
7	that is consistent with art. IX, sec. 1, Constitution of the State of Alaska;
8	(15) authorizing the state, through the executive branch, to develop a contract
9	establishing a fiscal regime that reduces the risks and improves the economics of a stranded
10	gas development project will result in contracts that are an exercise of the legislature's power
11	under art. IX, sec. 4, Constitution of the State of Alaska, to create tax exemptions by general
12	law and is consistent with the legislature's responsibility under art. VIII, sec. 2, of the
13	Constitution of the State of Alaska, to provide for the utilization, development, and
14	conservation of all natural resources belonging to the state for the maximum benefit of its
15	people;
16	(16) stranded gas development projects are a matter of statewide interest
17	because they are an important potential source of revenue to the state, job opportunities for
18	the people of the state, and gas for use by communities throughout the state;
19	(17) to the extent permissible under the Constitution of the United States and
20	the Constitution of the State of Alaska, the legislature intends that state residents and
21	businesses share in and not be excluded from the opportunities stemming from the
22	development of the state's gas resources; and
23	(18) good faith efforts by qualified sponsors, qualified sponsor groups, and
24	contractors of qualified sponsors and qualified sponsor groups that enter into a contract with
25	the state developed under this Act to undertake voluntary actions to provide employment
26	opportunities for Alaska residents and opportunities for Alaska businesses are in the long-term
27	interests of the state.
28	* Sec. 2. INTENT. (a) The legislature intends that contracts developed under this Act
29	provide stable fiscal terms that encourage the development of stranded gas projects that
30	otherwise might not be developed under the prevailing tax and royalty regime. The legislature
31	further intends that any fiscal term agreed to in a contract developed under this Act in lieu of

1	other taxes will fully and fairly compensate the people of the state for the severance,
2	production, and sale of natural resources belonging to the people of the state, for the negative
3	effects and the risks that a project may impose on the state, and for the value of the
4	infrastructure that may be provided by the state to a project, including all the advantages of
5	civilized society that may be provided by the state to the sponsors of a project.
6	(b) The legislature intends that, in order to provide the stable fiscal terms that will

- (b) The legislature intends that, in order to provide the stable fiscal terms that will encourage development of stranded gas projects, any contract developed under this Act will express whether the state intends to be bound to the full extent allowed by the Constitution of the State of Alaska; however, the legislature further intends that the terms of a contract developed under this Act will not be binding on or enforceable against the state or the other parties to the contract unless the governor is authorized to execute the contract by the legislature.
- (c) The legislature intends that a qualified sponsor or qualified sponsor group or a contractor of a qualified sponsor or qualified sponsor group that enters into a contract developed under this Act relating to a stranded gas project will, with respect to the project, voluntarily
- (1) undertake reasonable measures to hire Alaska residents to perform workthat they are qualified to perform on a competitive basis;
- 19 (2) assist Alaska residents who are capable of being qualified and who make20 a good faith effort to obtain the requisite training required for employment; and
- (3) use reasonable efforts to contract with qualified Alaska businesses when
 their performance is competitive with regard to price, quality, and availability.
- * Sec. 3. AS 43 is amended by adding a new chapter to read:

8

9

10

11

12

13

14

15

16

24 Chapter 82. Development of Alaska Stranded Gas.

- 25 Article 1. Contracts for Payments in Lieu of Other Taxes.
- **Sec. 43.82.010. Purpose.** The purpose of this chapter is to
- (1) encourage new investment to develop the state's stranded gas resources by authorizing establishment of fiscal terms related to that new investment without significantly altering tax and royalty methodologies and rates on existing oil and gas infrastructure and production;
- 31 (2) allow the fiscal terms applicable to a qualified sponsor or the

1	members of a qualified sponsor group, with respect to a qualified project, to be tailored
2	to the particular economic conditions of the project and to establish those fiscal terms
3	in advance with as much certainty as the Constitution of the State of Alaska allows;
4	and
5	(3) maximize the benefit to the people of the state of the development
6	of the state's stranded gas resources.
7	Sec. 43.82.020. Contracts for payments in lieu of other taxes and for
8	royalty adjustments. The commissioner may, under this chapter, negotiate terms for
9	inclusion in a proposed contract with a qualified sponsor or qualified sponsor group
10	providing for
11	(1) periodic payment in lieu of one or more taxes that otherwise would
12	be imposed by the state or a municipality on the qualified sponsor or members of the
13	qualified sponsor group as a consequence of the sponsor's or group's participation in
14	an approved qualified project under this chapter; and
15	(2) certain adjustments regarding royalty under AS 43.82.220.
16	Article 2. Qualification and Application Procedures.
17	Sec. 43.82.100. Qualified project. Based on information available to the
18	commissioner, the commissioner may determine that a proposal for new investment is
19	a qualified project under this chapter only if the project
20	(1) is a project for the export of liquefied natural gas;
21	(2) would produce at least 500,000,000,000 cubic feet of stranded gas
22	within 20 years from the commencement of commercial operations; and
23	(3) is capable, subject to applicable commercial regulation and technical
24	and economic considerations, of making gas available to meet the reasonably
25	foreseeable demand in this state for gas within the economic proximity of the project.
26	Sec. 43.82.110. Qualified sponsor or qualified sponsor group. The
27	commissioner may determine that a person or group is a qualified sponsor or qualified
28	sponsor group if the person or a member of the group
29	(1) intends to own an equity interest in a qualified project, intends to
30	commit gas that it owns to a qualified project, or holds the permits that the department
31	determines are essential to construct and operate a qualified project; and

1	(2) meets one or more of the following criteria:
2	(A) owns a working interest in at least 10 percent of the
3	stranded gas proposed to be developed by a qualified project;
4	(B) has the right to purchase at least 10 percent of the stranded
5	gas proposed to be developed by a qualified project;
6	(C) has the right to acquire, control, or market at least 10
7	percent of the stranded gas proposed to be developed by a qualified project;
8	(D) has a net worth equal to at least 33 percent of the estimated
9	cost of constructing a qualified project;
10	(E) has an unused line of credit equal to at least 25 percent of
11	the estimated cost of constructing a qualified project.
12	Sec. 43.82.120. Applications. (a) A qualified sponsor or qualified sponsor
13	group may submit to the department an application for development of a contract
14	under AS 43.82.020 evidencing that the requirements of AS 43.82.100 and 43.82.110
15	are met. The application must be submitted in the manner and form and contain the
16	information required by the department.
17	(b) Along with an application submitted under (a) of this section, an applicant
18	shall submit a proposed project plan for a qualified project that contains the following
19	information based on the information known to the applicant at the time of
20	application:
21	(1) a description of the work accomplished as of the date of the
22	application to further the project;
23	(2) a schedule of proposed development activity leading to the
24	projected commencement of commercial operations of the project;
25	(3) a description of the development activity proposed to be
26	accomplished under the proposed project plan;
27	(4) a description of each lease or property that the applicant believes
28	to contain the stranded gas that would be developed if the project was built;
29	(5) a description of the methods and terms under which the applicant
30	is prepared to make gas available to meet the reasonably foreseeable demand in this
31	state for gas within the economic proximity of the project during the term of the

1	proposed contract, including proposed pipeline transportation and expansion rules if
2	pipeline transportation is a part of the proposed project;
3	(6) a detailed description of options to mitigate the increased demand
4	for public services and other negative effects caused by the project;
5	(7) a detailed description of options for the safe management and
6	operation of the project once it is constructed;
7	(8) other information that the commissioner of revenue, in consultation
8	with the commissioner of natural resources, considers necessary to make a
9	determination that
10	(A) the work accomplished as of the date of application, the
11	schedule of proposed development activity, and the development activity
12	proposed to be accomplished under the proposed project plan reflect a proposal
13	for diligent development on the part of the applicant;
14	(B) the proposed project plan does not materially conflict with
15	the obligations of a lessee to the state under a lease or under a pool, unit, or
16	other agreement with the state; and
17	(C) the proposed project plan describes satisfactory methods and
18	terms for accommodating reasonably foreseeable demand for gas in this state
19	within the economic proximity of the project during the term of the proposed
20	contract.
21	(c) The requirements of (b) of this section do not diminish the obligations of
22	a qualified sponsor or member of a qualified sponsor group to the state or restrict the
23	authority of the commissioner of revenue or the commissioner of natural resources
24	under any other law or agreement relating to a plan of development for a lease, pool,
25	or unit.
26	Sec. 43.82.130. Qualified project plan. A proposed project plan submitted
27	under AS 43.82.120 may be approved as a qualified project plan under AS 43.82.140
28	if the proposed project plan
29	(1) reflects a proposal for diligent development of the project on the
30	part of the applicant;
31	(2) does not materially conflict with the obligations of a lessee to the

1	state under a lease or under a pool, unit, or other agreement with the state; and
2	(3) describes satisfactory methods and terms for making gas available
3	to meet the reasonably foreseeable demand in this state for gas within the economic
4	proximity of the project during the term of the proposed contract.
5	Sec. 43.82.140. Review of applications and determination of qualifications.
6	(a) The commissioner shall review an application submitted under AS 43.82.120 to
7	determine whether the provisions of AS 43.82.100 concerning a qualified project and
8	AS 43.82.110 concerning a qualified sponsor or qualified sponsor group have been
9	met. The commissioner may approve an application only if those provisions have been
10	met.
11	(b) If the commissioner approves an application under (a) of this section, the
12	commissioner and the commissioner of natural resources shall review the proposed
13	project plan submitted with the application to determine whether the provisions of
14	AS 43.82.130 have been met. The commissioner may approve the proposed project
15	plan as a qualified project plan only if the commissioner of natural resources concurs
16	in the approval.
17	(c) The commissioner shall send to the applicant written notice of and the
18	reasons for the determinations made under (a) and (b) of this section.
19	Sec. 43.82.150. Actions challenging determinations on applications. (a)
20	Only an applicant under AS 43.82.120 who is aggrieved by a determination of the
21	commissioner of revenue or the commissioner of natural resources under AS 43.82.140
22	may seek judicial review of the determination.
23	(b) The only grounds for judicial review of a determination made under
24	AS 43.82.140 are
25	(1) failure to follow the qualification and application procedures set ou
26	in AS 43.82.100 - 43.82.180; or
27	(2) abuse of discretion that is so capricious, arbitrary, or confiscatory
28	as to constitute a denial of due process.
29	Sec. 43.82.160. Multiple applications for similar or competing qualified
30	projects. Nothing in this chapter prohibits different qualified sponsors or different
31	qualified sponsor groups from submitting applications under AS 43.82.120 relating to

1	similar or competing qualified projects or prohibits the commissioner of revenue or the
2	commissioner of natural resources from reviewing and approving applications and
3	proposed project plans under AS 43.82.140 relating to similar or competing qualified
4	projects.
5	Sec. 43.82.170. Application deadline. The commissioner of revenue or the
6	commissioner of natural resources may not act on an application for a contract
7	submitted under AS 43.82.120 unless the application is received by the Department of
8	Revenue no later than June 30, 2001.
9	Sec. 43.82.180. Withdrawal of applications. Subject to the terms of a
10	reimbursement agreement under AS 43.82.240 or other agreement with the Department
11	of Revenue, the Department of Natural Resources, the commissioner of revenue, or the
12	commissioner of natural resources affecting the withdrawal of an application, a
13	qualified sponsor or qualified sponsor group may withdraw an application submitted
14	under AS 43.82.120 at any time before the date that the commissioner of revenue
15	submits a contract to the governor under AS 43.82.430 without further obligation under
16	this chapter.
17	Article 3. Contract Development.
18	Sec. 43.82.200. Contract development. If the commissioner approves an
19	application and proposed project plan under AS 43.82.140, the commissioner may
20	develop a contract that may include
21	(1) terms concerning periodic payment in lieu of one or more taxes as
22	provided in AS 43.82.210;
23	(2) terms developed under AS 43.82.220 relating to
24	(A) timing and notice of the state's right to take royalty in kind
25	or in value; and
26	(B) royalty value;
27	(3) terms regarding the hiring of Alaska residents and contracting with
28	Alaska businesses under AS 43.82.230;
29	(4) terms regarding periodic payment to, or an equity or other interest
30	in a project for, municipalities under AS 43.82.500;
31	(5) terms regarding arbitration or alternative dispute resolution

1	procedures;
2	(6) terms and conditions for administrative termination of a contract
3	under AS 43.82.445; and
4	(7) other terms or conditions that are
5	(A) necessary to further the purposes of this chapter; or
6	(B) in the best interests of the state.
7	Sec. 43.82.210. Contract terms relating to payment in lieu of one or more
8	taxes. (a) If the commissioner approves an application and proposed project plan
9	under AS 43.82.140, the commissioner may develop proposed terms for inclusion in
10	a contract under AS 43.82.020 for periodic payment in lieu of one or more of the
11	following taxes that otherwise would be imposed by the state or a municipality on the
12	qualified sponsor or member of a qualified sponsor group as a consequence of
13	participating in an approved qualified project:
14	(1) oil and gas production taxes and oil surcharges under AS 43.55;
15	(2) oil and gas exploration, production, and pipeline transportation
16	property taxes under AS 43.56;
17	(3) oil and gas conservation tax under AS 43.57;
18	(4) Alaska net income tax under AS 43.20;
19	(5) municipal sales and use tax under AS 29.45.650 - 29.45.710;
20	(6) municipal property tax under AS 29.45.010 - 29.45.250 or
21	29.45.550 - 29.45.600;
22	(7) municipal special assessments under AS 29.46;
23	(8) a comparable tax or levy imposed by the state or a municipality
24	after the effective date of this section;
25	(9) other state or municipal taxes or categories of taxes identified by
26	the commissioner.
27	(b) If the commissioner chooses to develop proposed terms under (a) of this
28	section, the commissioner shall, if practicable and consistent with the long-term fiscal
29	interests of the state, develop the terms in a manner that attempts to balance the
30	following principles:
31	(1) the terms should, in conjunction with other factors such as cost

1	reduction of the project, cost overrun risk reduction of the project, increased fiscal
2	certainty, and successful marketing, improve the competitiveness of the approved
3	qualified project in relation to other development efforts aimed at supplying the same
4	market;
5	(2) the terms should accommodate the interests of the state, affected
6	municipalities, and the project sponsors under a wide range of economic conditions,
7	potential project structures, and marketing arrangements;
8	(3) the state's and affected municipalities' combined share of the
9	economic rent of the approved qualified project under the contract should be relatively
10	progressive; that is, the state's and affected municipalities' combined annual share of
11	the economic rent of the approved qualified project generally should not increase when
12	there are decreases in project profitability, or decrease when there are increases in
13	project profitability;
14	(4) the state's and affected municipalities' combined share of the
15	economic rent of the approved qualified project under the contract should be relatively
16	lower in the earlier years than in the later years of the approved qualified project;
17	(5) the terms should allow the project sponsors to retain a share of the
18	economic rent of the approved qualified project that is sufficient to compensate the
19	sponsors for risks under a range of economic circumstances;
20	(6) the terms should provide the state and affected municipalities with
21	a significant share of the economic rent of the approved qualified project, when
22	discounted to present value, under favorable price and cost conditions;
23	(7) the method for calculating the periodic payment in lieu of certain
24	taxes under the contract should be clear and unambiguous; and
25	(8) while cost calculations for the approved qualified project under the
26	contract should be based on amounts that closely approximate actual costs, agreed-
27	upon formulas reflecting reasonable economic assumptions should be used if possible
28	to promote administrative certainty and efficiency.
29	(c) Except as provided in (b) of this section, the commissioner's discretion

under this section in developing proposed terms for a contract under AS 43.82.020 is

not limited to consideration of the economic rent of the approved qualified project.

30

1	Sec. 43.82.220. Contract terms relating to royalty. (a) Notwithstanding any
2	contrary provisions of AS 38, the commissioner of natural resources, with the
3	concurrence of the commissioner of revenue and the affected parties holding a state
4	lease or unit agreement, may develop proposed terms for inclusion in a contract under
5	AS 43.82.020 that modify the timing and notice provisions of the applicable oil and
6	gas leases and unit agreements pertaining to the state's rights to receive its royalty on
7	gas in kind or in value if
8	(1) the viability of the approved qualified project depends on long-term
9	gas purchase and sale agreements;
10	(2) certainty over time regarding the quantity of royalty gas that the
11	state may be taking in kind is needed to secure the long-term purchase and sale
12	agreements;
13	(3) the specified period of the state's commitment to take its royalty
14	share in value or in kind does not exceed the term of the purchase and sale
15	agreements; and
16	(4) the modification does not impair the ability of the approved
17	qualified project or the state to meet the reasonably foreseeable demand in this state
18	for gas within economic proximity of the project during the term of the contract
19	developed under AS 43.82.020.
20	(b) Notwithstanding any contrary provisions of AS 38, the commissioner of
21	natural resources, with the concurrence of the commissioner of revenue and the
22	affected parties holding a state lease or unit agreement, may develop proposed terms
23	for inclusion in a contract under AS 43.82.020 that establish a valuation method for
24	the state's royalty share of the gas production from an approved qualified project.
25	(c) The commissioner of revenue shall include any proposed terms relating to
26	royalty developed in accordance with this section in the proposed contract under
27	AS 43.82.400.
28	(d) Nothing in this chapter permits modification of the state's rights that relate
29	to timing, notice, and rights to receive oil royalty in kind or in value under oil and gas
30	leases or unit agreements.

Sec. 43.82.230. Contract terms relating to hiring of Alaska residents and

1	contracting with Alaska businesses. (a) The commissioner shall include in a
2	contract under AS 43.82.020 a term requiring the qualified sponsor or qualified
3	sponsor group and contractors of the qualified sponsor or qualified sponsor group to
4	comply with all valid federal, state, and municipal laws relating to hiring Alaska
5	residents and contracting with Alaska businesses to work in the state on the approved
6	qualified project and not to discriminate against Alaska residents or Alaska businesses.
7	Within the constraints of law, the commissioner shall also include in a contract under
8	AS 43.82.020 a term that requires the qualified sponsor or qualified sponsor group and
9	contractors of the qualified sponsor or qualified sponsor group to employ Alaska
10	residents and to contract with Alaska businesses to work in the state on the approved
11	qualified project to the extent the residents and businesses are available, competitively
12	priced, and qualified.
13	(b) The commissioner shall include in a contract under AS 43.82.020 a term
14	requiring the qualified sponsor or qualified sponsor group and contractors of the
15	qualified sponsor or qualified sponsor group to
16	(1) advertise for available positions in newspapers in the location where
17	the work is to be performed and in other publications distributed throughout the state,
18	including in rural areas; and
19	(2) use Alaska job service organizations located throughout the state
20	and not just in the location where the work is to be performed in order to notify
21	Alaskans of work opportunities on the approved qualified project.
22	(c) Subject to the voluntary agreement of the qualified sponsor, the
23	commissioner may include a term in the contract providing for incentives to encourage
24	training and hiring of Alaska residents.
25	(d) This section does not create or abridge individual rights and does not create
26	a private right of action for any person.
27	(e) For purposes of this section,
28	(1) "Alaska business" means a firm or contractor that
29	(A) has held an Alaska business license for the preceding 12
30	months;

(B) maintains, and has maintained for the preceding 12 months,

1	a place of business in the state that competently and professionally deals in
2	supplies, services, or construction of the nature required for the approved
3	qualified project; and
4	(C) is
5	(i) a sole proprietorship and the proprietor is an Alaska
6	resident;
7	(ii) a partnership and more than 50 percent of the
8	partnership interest is held by Alaska residents;
9	(iii) a limited liability company and more than 50
10	percent of the membership interest is held by Alaska residents;
11	(iv) a corporation that has been incorporated in the state
12	or is authorized to do business in the state; or
13	(v) a joint venture and a majority of the venturers
14	qualify as Alaska businesses under this paragraph;
15	(2) "Alaska job service organizations" means those offices maintained
16	by the state and recommended by the Department of Labor whose functions are to aid
17	the unemployed or underemployed in finding employment;
18	(3) "Alaska resident" means a natural person who
19	(A) receives a permanent fund dividend under AS 43.23; or
20	(B) is registered to vote under AS 15 and qualifies for a
21	resident fishing, hunting, or trapping license under AS 16;
22	(4) "available," as applied to an Alaska resident or Alaska business,
23	means that the resident or business is available for employment at the time required
24	and is located anywhere in the state, not just in the area of the state where the work
25	is to be performed;
26	(5) "qualified," as applied to an Alaska resident or Alaska business,
27	means that the resident or business possesses the requisite education, training, skills,
28	certification, or experience to perform the work necessary for a particular position or
29	to perform a particular service.
30	Sec. 43.82.240. Use of an independent contractor. (a) The commissioner
31	may use an independent contractor to assist in the evaluation of an application or in

1	the development of contract terms under AS 43.82.200. The commissioner may
2	condition the development of a contract under AS 43.82.020 on an agreement by the
3	applicant to reimburse the state for the expenses of an independent contractor under
4	this section.
5	(b) An independent contractor selected under this section must sign an
6	agreement regarding confidentiality and disclosures consistent with the determinations
7	made under AS 43.82.310 before the contractor may review information that is
8	determined confidential under AS 43.82.310.
9	(c) Selection of an independent contractor under this section is not subject to
10	AS 36.30 (State Procurement Code).
11	Sec. 43.82.250. Term of contract; effective date. The term of a contract
12	developed under AS 43.82.020 may be for no longer than is necessary to develop the
13	stranded gas that is subject to the contract; however, the term of the contract may not
14	exceed 35 years from the commencement of commercial operations of the approved
15	qualified project.
16	Sec. 43.82.260. Change of parties to an application or a contract;
17	assignment of interests. (a) A qualified sponsor or member of a qualified sponsor
18	group may assign an interest in or add or withdraw a party to an application under
19	AS 43.82.120 only if the commissioner has
20	(1) made a finding that the assignment, addition, or withdrawal is
21	consistent with the requirements of AS 43.82.110; and
22	(2) given prior written approval for the assignment, addition, or
23	withdrawal.
24	(b) A contract developed under this chapter may provide for the assignment
25	to or withdrawal of a qualified sponsor or member of a qualified sponsor group.
26	(c) Upon being added to an application under this section, a party becomes a
27	qualified sponsor or a member of a qualified sponsor group, as appropriate, for the
28	relevant project.
29	(d) The commissioner may not unreasonably withhold approval under (a) of
30	this section, but may condition the approval in any way reasonably necessary to protect
31	the fiscal interests of the state and to further the purposes of this chapter.

(e) For purposes of this section, an assignment includes a transfer of stock or a partnership interest in a manner that changes control of a qualified sponsor or member of a qualified sponsor group.

Sec. 43.82.270. Project plans and work commitments. A contract under AS 43.82.020 must include the qualified project plan approved under AS 43.82.140 and provisions for updating the plan at reasonable intervals until the commencement of commercial operations of the approved qualified project. The commissioner of revenue, in consultation with the commissioner of natural resources, may, as a term in a contract under AS 43.82.020, include work commitments or other obligations in the contract to be accomplished before the commencement of commercial operations of the approved qualified project.

Article 4. Requests for Information; Confidentiality; Disclosure of Information.

Sec. 43.82.300. Requests for information. The commissioner of revenue or the commissioner of natural resources may request from an applicant information that the respective commissioner determines is necessary to perform the respective commissioner's responsibilities under AS 43.82.140. If the application is approved under AS 43.82.140, the respective commissioner shall require the successful applicant to provide financial, technical, and market information regarding the qualified project that the respective commissioner determines is necessary for the purpose of developing contract terms for the qualified project under AS 43.82.200. If requested information is not provided, the commissioner of revenue may not continue to review the application under AS 43.82.140 or develop the contract under AS 43.82.200 - 43.82.270, as applicable.

Sec. 43.82.310. Disclosure of information; confidentiality. (a) An applicant may request confidential treatment of information that the applicant provides under AS 43.82.300 by clearly identifying the information and the reasons supporting the request for confidential treatment. The commissioner of revenue or the commissioner of natural resources, as appropriate, shall keep the information confidential until the commissioner determines whether the requirements of (b) of this section are met. If the commissioner of revenue or the commissioner of natural resources has not made

a determination under (b) of this section within 14 days after receiving a request for
confidential treatment, the request is considered denied. If the appropriate
commissioner determines that the information does not meet the requirements of (b)
of this section or if the commissioner fails to make a determination within 14 days, the
commissioner shall return the information and any copies of it at the request of the
applicant. If the commissioner of revenue or the commissioner of natural resources
as appropriate, returns information under this subsection, the commissioner shall cease
review of the application or cease contract development under AS 43.82.200 -
43.82.270, as appropriate, unless the commissioner determines that the returned
information is unnecessary to make a determination on the application or to develop
contract terms under AS 43.82.200 - 43.82.270.

- (b) If requested by the applicant, information provided to the commissioner of revenue or the commissioner of natural resources under AS 43.82.300 shall be kept confidential if the commissioner receiving the information determines, upon an adequate showing by the applicant, that the information
- (1) is a trade secret or other proprietary research, development, or commercial information that the applicant treats as confidential;
 - (2) affects the applicant's competitive position; and
- (3) has commercial value that may be significantly diminished by public disclosure or that public disclosure is not in the long-term fiscal interests of the state.
- (c) Information determined to be confidential under (b) of this section is confidential under that subsection only so long as is necessary to protect the competitive position of the applicant, to prevent the significant diminution of the commercial value of the information, or to protect the long-term fiscal interests of the state. The commissioner of revenue or the commissioner of natural resources, as appropriate, may not release information that the commissioner has previously determined to be confidential under (b) of this section without providing the applicant notice and an opportunity to be heard.
- (d) Notwithstanding the limitation in (c) of this section, the Department of Revenue and the Department of Natural Resources may provide to one another, to the

Department of Law, to the legislature, and to the Office of the Governor any information provided under AS 43.82.300 relevant to the implementation of this chapter or to the enforcement of state or federal laws. Information that is exchanged under this subsection that was determined to be confidential under (b) of this section remains confidential except as provided in (c) of this section. The portions of the records and files of the Department of Revenue, the Department of Natural Resources, the Department of Law, the legislature, and the Office of the Governor that reflect, incorporate, or analyze information that is determined to be confidential under (b) of this section are not public records except as provided in (c) of this section.

(e) Notwithstanding the limitation in (c) of this section, information that is determined to be confidential under (b) of this section shall be disclosed on request by the commissioner of revenue, the commissioner of natural resources, or the attorney general to a legislator; to the legislative auditor; and, as directed by the chair or vice-chair of the Legislative Budget and Audit Committee, to the director of legislative finance, to the permanent employees of those divisions who are responsible for evaluating a contract under AS 43.82.020, and to agents or contractors of the legislative auditor or the director of legislative finance who are engaged to evaluate a contract under AS 43.82.020. Information that is determined to be confidential under (b) of this section may also be disclosed by the commissioner of revenue or the commissioner of natural resources to an independent contractor under AS 43.82.240 or to a municipal advisory group established under AS 43.82.510. Before confidential information is disclosed under this subsection, the person receiving the information must sign an appropriate confidentiality agreement.

(f) If the commissioner of revenue chooses to develop a contract under AS 43.82.020, the portions of the records and files of the Department of Revenue, the Department of Natural Resources, the Department of Law, and a municipal advisory group established under AS 43.82.510 that reflect, incorporate, or analyze information that is relevant to the development of the position or strategy of the commissioner of revenue, the commissioner of natural resources, or the attorney general with respect to a particular provision that may be incorporated into the contract are not public records until the commissioner of revenue gives public notice under AS 43.82.410 of

1	the commissioner's preliminary findings and determination under AS 43.82.400.
2	Nothing in this subsection
3	(1) makes a record or file of the Department of Revenue, the
4	Department of Natural Resources, or the Department of Law a public record that
5	otherwise would not be a public record under AS 09.25.100 - 09.25.220;
6	(2) affects the confidentiality provisions of (a) - (e) of this section; or
7	(3) abridges a privilege recognized under the laws of this state, whether
8	at common law or by statute or by court rule.
9	Article 5. Contract Review, Approval, and Termination.
10	Sec. 43.82.400. Preliminary findings and determination regarding the
11	contract. (a) If the commissioner develops a proposed contract under AS 43.82.200 -
12	43.82.270, the commissioner shall
13	(1) make preliminary findings and a determination that the proposed
14	contract terms are in the long-term fiscal interests of the state and further the purposes
15	of this chapter; and
16	(2) prepare a proposed contract that includes those terms and shall
17	submit the contract to the governor.
18	(b) To make the preliminary findings and determination required by (a)(1) of
19	this section, the commissioner shall compare the projected public revenue anticipated
20	from the approved qualified project with the estimated operating and capital costs of
21	the additional state and municipal services anticipated to arise from the construction
22	and operation of the approved qualified project. The commissioner shall address the
23	reasonably foreseeable effects of the proposed contract on the public revenue.
24	(c) In conjunction with the making of preliminary findings and determination
25	required by (a)(1) of this section, the commissioner shall describe the principal factors,
26	including the projected price of gas, projected production rate or volume of gas, and
27	projected recovery, development, construction, and operating costs, upon which the
28	determination made under (a)(1) of this section is based. If the commissioner has
29	previously submitted a proposed contract to the governor, the commissioner shall
30	describe any material differences between the terms of the currently proposed contract
31	and the previously proposed contract.

I	Sec. 43.82.410. Notice and comment regarding the contract.
2	commissioner shall
3	(1) give reasonable public notice of the preliminary findings and
4	determination made under AS 43.82.400;
5	(2) make copies of the proposed contract, the commissioner's
6	preliminary findings and determination, and, to the extent the information is not
7	required to be kept confidential under AS 43.82.310, the supporting financial,
8	technical, and market data, including the work papers, analyses, and recommendations
9	of any independent contractors used under AS 43.82.240 available to the public and
10	to
11	(A) the presiding officer of each house of the legislature;
12	(B) the chairs of the finance and resources committees of the
13	legislature; and
14	(C) the chairs of the special committees on oil and gas, if any,
15	of the legislature;
16	(3) offer to appear before the Legislative Budget and Audit Committee
17	to provide the committee a review of the commissioner's preliminary findings and
18	determination, the proposed contract, and the supporting financial, technical, and
19	market data; if the Legislative Budget and Audit Committee accepts the commissioner's
20	offer, the committee shall give notice of the committee's meeting to the public and all
21	members of the legislature; if the financial, technical, and market data that is to be
22	provided must be kept confidential under AS 43.82.310, the commissioner may not
23	release the confidential information during a public portion of a committee meeting;
24	and
25	(4) establish a period of at least 30 days for the public and members
26	of the legislature to comment on the proposed contract and the preliminary findings
27	and determination made under AS 43.82.400.
28	Sec. 43.82.420. Coordination of public and legislative review. To the extent
29	practicable, the commissioner shall coordinate the public comment opportunity
30	provided under AS 43.82.410(4) with a review by the Legislative Budget and Audit
31	Committee under AS 43.82.410(3).

1	Sec. 43.82.430. Final findings, determination, and proposed amendments;
2	execution of the contract. (a) Within 30 days after the close of the public comment
3	period under AS 43.82.410(4), the commissioner of revenue shall
4	(1) prepare a summary of the public comments received in response to
5	the proposed contract and the preliminary findings and determination;
6	(2) after consultation with the commissioner of natural resources, if
7	appropriate, and with the pertinent municipal advisory group established under
8	AS 43.82.510, prepare a list of proposed amendments, if any, to the proposed contract
9	that the commissioner of revenue determines are necessary to respond to public
10	comments;
11	(3) make final findings and a determination as to whether the proposed
12	contract and any proposed amendments prepared under (2) of this subsection meet the
13	requirements and purposes of this chapter.
14	(b) After considering the material described in (a) of this section and securing
15	the agreement of the other parties to the proposed contract regarding any proposed
16	amendments prepared under (a) of this section, if the commissioner determines that the
17	contract is in the long-term fiscal interests of the state, the commissioner shall submit
18	the contract to the governor.
19	(c) The commissioner's final findings and determination under (a) of this
20	section are final agency decisions under this chapter.
21	Sec. 43.82.435. Legislative authorization. The governor may transmit a
22	contract developed under this chapter to the legislature together with a request for
23	authorization to execute the contract. A contract developed under this chapter is not
24	binding upon or enforceable against the state or other parties to the contract unless the
25	governor is authorized to execute the contract by law. The state and the other parties
26	to the contract may execute the contract within 60 days after the effective date of the
27	law authorizing the contract.
28	Sec. 43.82.440. Judicial review. A person may not bring an action
29	challenging the constitutionality of a law authorizing a contract enacted under
30	AS 43.82.435 or the enforceability of a contract executed under a law authorizing a

contract enacted under AS 43.82.435 unless the action is commenced within 120 days

1	after the date that the contract was executed by the state and the other parties to the
2	contract.
3	Sec. 43.82.445. Administrative termination of a contract. (a) The
4	commissioner shall include terms in a contract developed under AS 43.82.020 that
5	provide for administrative termination of a party's rights under the procedures and
6	conditions set out in this section if the party has
7	(1) ceased to meet the requirements of AS 43.82.110 as a qualified
8	sponsor or qualified sponsor group;
9	(2) intentionally or fraudulently misrepresented, in whole or in part,
10	material facts or circumstances upon which the contract was made;
11	(3) failed to comply with a condition or material term of the contract
12	or a provision of this chapter; or
13	(4) failed to comply with the approved qualified project plan or any
14	updated project plan.
15	(b) Before administrative termination of a contract under this section, the
16	commissioner shall give notice to the parties of the commissioner's intent to terminate
17	the contract and an opportunity to be heard. The commissioner may also provide the
18	parties an opportunity to cure any deficiency that is the basis for the termination if the
19	commissioner determines that curing the deficiency is appropriate under the
20	circumstances.
21	(c) Notwithstanding (a) and (b) of this section, the commissioner may not
22	administratively terminate a contract after the party has committed full project funding
23	except as provided in (e) of this section.
24	(d) A party to a contract who is affected by the commissioner's action to
25	terminate under (a) of this section may file an appeal with the superior court under the
26	Alaska Rules of Appellate Procedure.
27	(e) The commissioner may provide terms and conditions in a contract
28	developed under AS 43.82.020 upon which a party's rights under the contract may be
29	administratively terminated after the party commits full project funding.
30	Article 6. Municipal Participation.
31	Sec. 43.82.500. Obligation to share payments with municipalities. If the

commissioner develops a contract under AS 43.82.020 that includes terms that exempt
a party to the contract, and the property, gas, products, and activities associated with
the approved qualified project that is subject to the contract, from a municipal tax or
assessment in accordance with AS 29.45.810 or AS 29.46.010(b), or AS 43.82.200 and
43.82.210, the commissioner shall include a term in the contract that the party pay a
portion of the periodic payments due under the contract to the revenue-affected
municipality.

Sec. 43.82.505. Payments to economically affected municipalities. If the commissioner executes a contract under AS 43.82.020 that will produce one or more economically affected municipalities, the commissioner shall include a term in the contract that provides for a portion of the periodic payments to the economically affected municipalities under the principles in AS 43.82.520.

Sec. 43.82.510. Municipal advisory group. (a) If the commissioner approves an application and proposed project plan under AS 43.82.140 and decides to develop a contract under AS 43.82.020 and 43.82.200, the commissioner shall notify each revenue-affected municipality and economically affected municipality.

- (b) The mayor of a municipality notified by the commissioner under (a) of this section may appoint one representative to a municipal advisory group in relation to the application.
- (c) Each municipal advisory group serves until a final action is taken on the application for which the group was appointed.
 - (d) Each municipal advisory group shall elect a chair.

Sec. 43.82.520. Duties of the commissioner of revenue in relation to municipal participation. (a) The commissioner shall meet with each municipal advisory group periodically to report on the development of the contract provisions that affect the municipalities.

- (b) In developing a contract under AS 43.82.200 43.82.270, the commissioner shall ensure that each revenue-affected municipality and economically affected municipality receives a fair and reasonable share of the payments provided under AS 43.82.210 in accordance with the following principles:
 - (1) the share of the payments to revenue-affected municipalities should

1	be given priority over payments to economically affected municipalities with due
2	regard to the anticipated size of the tax base that the contract would exempt from
3	municipal taxation by revenue-affected municipalities;
4	(2) the share of the payments to municipalities should be determined
5	with due regard to the anticipated economic and social burdens that would be imposed
6	on the municipality by construction and operation of the project;
7	(3) the respective shares of the total payments to the state and to
8	municipalities should be fixed in a manner to ensure that their respective interests are
9	aligned;
10	(4) to the extent practicable, the periodic amounts paid to each of the
11	municipalities should be stable and predictable; and
12	(5) to the extent practicable, the provisions for sharing payments with
13	municipalities should be consistent with the principles established in AS 43.82.210(b).
14	(c) In establishing the municipal shares under (b) of this section, the
15	commissioner shall consult with the pertinent municipal advisory group.
16	Article 7. Miscellaneous Provisions.
17	Sec. 43.82.600. Governing law. If a provision of this chapter conflicts with
18	another provision of state or municipal law, the provision of this chapter governs.
19	Sec. 43.82.610. Regulations. The commissioner of revenue, the commissioner
20	of natural resources, and the commissioner of labor may adopt regulations to carry out
21	their respective duties under this chapter.
22	Sec. 43.82.620. Procedures for collection of amounts due; security. (a)
23	The commissioner may adopt procedures for the collection of amounts due the state
24	under a contract developed under AS 43.82.020, including the collection of interest and
25	penalties.
26	(b) The commissioner may require a party to a contract developed under
27	AS 43.82.020 to provide security sufficient to guarantee amounts due under the
28	contract.
29	Sec. 43.82.630. Reports and audits. The commissioner may require periodic
30	reports from and may at reasonable intervals conduct audits and inspect the books of
31	a party that has entered into a contract developed under AS 43.82.020 to ensure

1	
1	compliance with the provisions of this chapter and the regulations adopted under this
2	chapter and of the terms of the contract.
3	Sec. 43.82.640. Annual report of the commissioner of labor. On an annual
4	basis, the commissioner of labor shall prepare and present to the legislature a

basis, the commissioner of labor shall prepare and present to the legislature a comprehensive report on each party to a contract with the state developed under AS 43.82.020, and its contractors, regarding the state residency of the employees working in this state on the approved qualified project that is subject to the contract. The commissioner of labor shall use state databases, including data from the quarterly reports by a party to the contract developed under AS 43.82.020 and its contractors for unemployment insurance purposes, to determine state residency of employees regarding compliance with AS 43.82.230.

Article 8. General Provisions.

Sec. 43.82.900. Definitions. In this chapter, unless the context requires otherwise,

- (1) "affected municipality" means an economically affected municipality or a revenue-affected municipality;
- (2) "commencement of commercial operations" means the start of regular deliveries of marketable products from an approved qualified project;
- (3) "cubic foot of gas" means the quantity of gas contained in a volume of one cubic foot at a standard temperature of 60 degrees Fahrenheit and a standard absolute pressure of 14.65 pounds per square inch;
- (4) "economically affected municipality" means a municipality the commissioner of revenue determines will be reasonably required to provide additional public services under the terms proposed in an application approved under AS 43.82.140(a); the commissioner may consider historical data from construction of the Trans Alaska Pipeline System, and information submitted by a municipality in making the determination;
- (5) "economic proximity" means the distance within which a person may be willing to design, construct, and operate a gas line to provide service to a local consumer:
- 31 (6) "economic rent" means the estimated total gross revenue less

1	estimated total costs for a qualified project over the term of a contract under
2	AS 43.82.020, measured in undiscounted nominal dollars; for purposes of this
3	paragraph, total costs do not include a rate of return on capital, financing costs, or any
4	payments to governments;
5	(7) "full project funding" means full approval by a party to a contract
6	under AS 43.82.020 for the expenditure of the capital necessary for construction and
7	operation of the approved qualified project that is subject to the contract;
8	(8) "gas" has the meaning given in AS 43.55.900;
9	(9) "group" means two or more persons;
10	(10) "lease or property" has the meaning given in AS 43.55.900;
11	(11) "periodic payment" means payment made in lieu of one or more
12	other taxes under a contract under AS 43.82.020;
13	(12) "revenue-affected municipality" means a municipality that the
14	commissioner of revenue reliably expects will be restricted from imposing a tax, or a
15	portion of a tax, as a result of implementation of a contract developed under this
16	chapter;
17	(13) "stranded gas" means gas that is not being marketed due to
18	prevailing costs or price conditions as determined by an economic analysis by the
19	commissioner for a particular project.
20	Sec. 43.82.990. Short title. This chapter may be cited as the Alaska Stranded
21	Gas Development Act.
22	* Sec. 4. AS 29.10.200 is amended by adding new paragraphs to read:
23	(54) AS 29.45.810 (exemption from municipal taxation);
24	(55) AS 29.46.010(b) (exemption from municipal assessment).
25	* Sec. 5. AS 29.45 is amended by adding a new section to read:
26	Sec. 29.45.810. Exemption from municipal taxation. (a) A party to a
27	contract approved by the legislature as a result of submission of a proposed contract
28	developed under AS 43.82 or as a result of acts by the legislature in implementing the
29	purposes of AS 43.82, and the property, gas, products, and activities associated with
30	the approved qualified project that is subject to the contract, are exempt, as specified
31	in the contract from all taxes identified in the contract that would be levied and

1	collected by a municipality under state law as a consequence of the participation by
2	the party in the approved qualified project.

- (b) This section applies to home rule and general law municipalities.
- * Sec. 6. AS 29.46.010 is amended by adding a new subsection to read:

- (b) Notwithstanding (a) of this section, a party to a contract approved by the legislature as a result of submission of a proposed contract developed under AS 43.82 or as a result of acts by the legislature in implementing the purposes of AS 43.82, is exempt, as specified in the contract, from assessment under this chapter against real property associated with the approved qualified project that is subject to the contract.
- * Sec. 7. AS 36.30.850(b) is amended by adding a new paragraph to read:
 - (38) contracts between the commissioner of revenue and an independent contractor under AS 43.82.240.
- * Sec. 8. AS 43.20.072 is amended by adding a new subsection to read:
 - (h) A taxpayer that has signed a contract approved by the legislature as a result of submission of a proposed contract developed under AS 43.82 or as a result of acts by the legislature in implementing the purposes of AS 43.82, providing for payments in lieu of the tax under this chapter and that has nexus with the state solely as the result of the taxpayer's participation in the approved qualified project that is subject to the contract or would not, but for such participation, be engaged in the production of oil or gas from a lease or property in this state or engaged in the transportation of oil or gas by pipeline in this state, is not required to file a return under this section unless required to do so by the contract.
- * Sec. 9. AS 43.20.073 is amended by adding a new subsection to read:
 - (h) A corporation that has signed a contract approved by the legislature as a result of submission of a proposed contract developed under AS 43.82 or as a result of acts by the legislature in implementing the purposes of AS 43.82, providing for payments in lieu of the tax under this chapter and that has nexus with the state solely as the result of the corporation's participation in the approved qualified project that is subject to the contract is not required to file a return under this section unless required to do so by the contract.
- * Sec. 10. SEVERABILITY. Under AS 01.10.030, if any provision of this Act, or the

- 1 application of a provision of this Act to any person or circumstance, is held invalid, the
- 2 remainder of this Act and the application to other persons or circumstances is not affected.
- **3** * Sec. 11. This Act takes effect immediately under AS 01.10.070(c).